Jefferson County UW-Extension ~ 864 Collins Rd, Room 8/9 ~ Jefferson, WI 53549

Wednesday, December 18, 2024 @ 8:30am

Join Zoom Meeting ~<https://us06web.zoom.us/j/81279433085> ~ Passcode: land Meeting ID: 812 7943 3085 ~ Dial by your location: +1 312 626 6799

Committee Members: Meg Turville-Heitz (Chair), Matt Foelker (Vice-Chair) (UW), Margaret Burlingham (PACE), Walt Christensen, Elizabeth Hafften (UW), Cassie Richardson, and Scott Schultz (Ag)

- 1. Call to Order
- 2. Roll Call (Establish a Quorum)
- 3. Certification of Compliance with the Open Meetings Law
- 4. Review of the December Agenda
- 5. Approval of the November 20, 2024 Meeting Minutes
- 6. Public Comment (members of the public who wish to address the Committee on specific agenda items must register their request at this time)
- 7. Communications
	- Department of Agriculture, Trade & Consumer Protection (DATCP) December 2024 Report
- 8. Discussion on Well Water Report and Online Dashboard Kevin Masarik, University of Wisconsin-Stevens Point

[https://www.jeffersoncountywi.gov/departments/land_and_water_conservation/programs___services/w](https://www.jeffersoncountywi.gov/departments/land_and_water_conservation/programs___services/water_resources/groundwater.php) [ater_resources/groundwater.php](https://www.jeffersoncountywi.gov/departments/land_and_water_conservation/programs___services/water_resources/groundwater.php)

- 9. Discussion on Natural Resources Conservation Service (NRCS) Report
- 10. Discussion on Departmental Updates
- 11. Discussion on Manure Complaint Report
- 12. Discussion on Producer-Led Groups: Jefferson County Soil Builders & Rock River Regenerative Graziers
- 13. Discussion and Possible Action on Notices of Noncompliance Farmland Preservation Program (FPP)
- 14. Discussion and Possible Action on Cancellation of Notices of Noncompliance FPP
- 15. Discussion and Possible Action on Purchase of Agriculture Conservation Easement (PACE) Applications & Baseline Documentation
- 16. Discussion on Future Funding for PACE
- 17. Review of the Monthly Financial Report (October)
- 18. Discussion on Items for the Next Agenda
	- Next Scheduled Meeting January 15, 2025 @ 8:30am in Room C1021
- 19. Adjournment

A quorum of the Board of Health may be present at this meeting. No business will be conducted by the Board of Health.

A quorum of any Jefferson County Committee, Board, Commission, or other body, including the Jefferson County Board of Supervisors, may be present at this meeting.

Individuals requiring special accommodations for attendance at this meeting should contact the County Administrator 24 hours prior to the meeting at (920) 674-7101 so appropriate arrangements can be made.

Land & Water Conservation Committee Minutes November 20, 2024

1. Call to Order:

The monthly meeting was called to order by Meg Turville-Heitz at 8:30am. Committee Members Meg Turville-Heitz (Chair), Matt Foelker (UW) (Vice-Chair), Margaret Burlingham (PACE), Walt Christensen, Elizabeth Hafften (UW) (via Zoom), Cassie Richardson (via Zoom), and Scott Schultz (Ag), were present. Also in attendance were Patricia Cicero, Director, Land & Water Conservation Department (LWCD); Kim Liakopoulos, LWCD; Joe Strupp, LWCD; and Michael Luckey, Interim County Administrator.

- Others in Attendance: Dean Weichmann, Jefferson County Soil Builders, Anita Martin, and Sue Marx (via Zoom)
- **2. Roll Call (Establish a Quorum):**

A quorum was established.

- **3. Certification of Compliance with the Open Meetings Law:** It was determined that the committee was in compliance with the Open Meetings Law.
- **4. Review of the November Agenda:**

The November agenda was reviewed by the committee members. No changes were proposed.

5. Approval of the October 16, 2024 Meeting Minutes:

Schultz made a motion to approve the October 16, 2024 meeting minutes as written, Christensen seconded. Motion passed 7/0.

6. Public Comment:

Anita Martin gave public comment on an item that wasn't on the agenda.

7. Communications:

- Department of Agriculture, Trade & Consumer Protection November 2024 Report.
- WI Land+Water 2025-2027 State Budget Priorities.

8. Natural Resources Conservation Service (NRCS) Report:

NRCS did not attend the meeting therefore a report was unavailable.

9. Discussion on Departmental Updates:

LWCD facilitated a conservation partner meeting with Farm Service Agency, Glacierland Resource Conservation & Development, NRCS, and UW-Extension. Cicero and Turville-Heitz attended the state-wide county conservation meeting. Christensen, Cicero, and Turville-Heitz attended the Southern Area Association meeting. Cicero attended a Strategic Plan - Highly Regarded Quality of Life team meeting to work on implementation. Watertown Waterways Improvement Program's first water quality trade was approved by the Department of Natural Resources. LWCD staff met with Watertown to discuss next steps and have planned for 1-2 trades in 2025.

10. Discussion on Department Website:

Cicero discussed restructuring and updating the department website with the help of Tammie Jaeger in Administration. Cicero outlined the changes and asked for committee input.

11. Discussion and Possible Action on 2024 State Land and Water Conservation Board (LWCB) Fall Election: The committee reviewed the 2025-2026 State Land and Water Conservation Board candidates. Richardson made a motion to vote for Yogesh Chwala, Schultz seconded. Turville-Heitz made a motion to vote for Monte Osterman, Foelker seconded. Christensen made a motion to vote for Rebecca Clarke, Richardson seconded. Motions passed 7/0. Winning candidates will be announced in December and will begin their two-year term of LWCB service in January 2025.

12. Discussion on Groundwater Study Report:

The committee discussed the groundwater study report and next steps. Cicero invited Kevin Masarik, UW Stevens Point to attend the December LWCC meeting to talk about the results.

- **13. Discussion on Producer-Led Groups: Jefferson County Soil Builders (JCSB) & Rock River Regenerative Graziers (R3G):** JCSB and R3G each applied for, and received, 2025 grants for \$23,000. JCSB and R3G, along with 3 other producer-led groups, are hosting a winter workshop December 10th at UW-Whitewater Community Engagement Center.
- **14. Discussion and Possible Action on Notices of Noncompliance - Farmland Preservation Program (FPP):** Shirley Ebert Trust, Nicholas Kau

Foelker made a motion to accept the notices, Christensen seconded. Motion passed 7/0.

15. Discussion and Possible Action on Cancellation of Notices of Noncompliance - FPP: Mitchell Haberman

Schultz made a motion to accept the notice, Foelker seconded. Motion passed 7/0.

- **16. Discussion and Possible Action on Purchase of Agriculture Conservation Easement (PACE) Applications & Baseline Documentation:** No new updates.
- **17. Review of the Monthly Financial Report (September):**

The most recent statement of revenues and expenditures was distributed.

18. Discussion on Items for the Next Agenda:

Possible agenda items include: Groundwater Study Results, Manure Complaint Report.

• **Next Scheduled Meeting:** December 18, 2024 at 8:30am in Room C1021

19. Adjournment:

Foelker made a motion to adjourn at 9:30am, Christensen seconded. Motion passed 7/0.

Kim Liakopoulos Administrative Specialist I ~ LWCD

December 2024

Cover Crop Insurance Rebate Program – Apply Now!

- [The 2024-2025 application](https://arcg.is/1ju4bu) opened at noon on December 2, 2024, and will remain open until noon on January 31, 2025, or until program funding is exhausted.
- The program has \$800,000, or 160,000 acres of coverage, to award on a *first-come, first-served* basis.
- To qualify, cover crops must be planted in the fall of 2024 on fields to be insured with a cash crop in the spring of 2025. The acres cannot receive state or federal cover crop funding support during this same time. FSA maps are needed for the application process. Additionally, **the FSA-578 will need to be submitted** with the application. Contact your local FSA office to obtain these forms if needed.
- Program information and answers to frequently asked questions are available on the [department website.](https://datcp.wi.gov/Pages/Programs_Services/CropInsuranceRebatesforPlantingCoverCrops.aspx)

Nitrogen Optimization Pilot Program (NOPP)

Cycle 3 of the NOPP grants is now open through January 17, 2025. Please visit https://nop.wi.gov for application materials or more information. The NOPP team will host [office hours](https://go.wisc.edu/OfficeHoursNOPP) to discuss the application each Monday from 9:30-10:00 a.m. through January 13, 2025. All research plans must be pre-approved by Monica Schauer, the UW research director for NOPP. Email your ideas to her at mschauer2@wisc.edu for approval by December 20. The full application being due January 17, 2025.

Soil and Water Resources Management (SWRM) Grants

- Requests to transfer cost share funds between counties were due to DATCP on December 1, 2024.
- 2024 SWRM cost-share contracts may be extended for one year. The contract must be signed by December 31, 2024 and there must be funds available to extend. Please contact Kim or Hailey with questions. [Extension requests](https://datcp.wi.gov/Documents2/SWRM024ExtensionRequestForm.xlsx) are also due by December 31, 2024.
- SWRM hint: For projects over \$14,000, consider waiting to record the contract until after the project is completed. This will allow you to avoid having to record any change orders that may occur.
- Many of the SWRM forms have been updated with new content and new numbers. Please refer to [Section 3 of the SWRM Grant Resources](https://datcp.wi.gov/Pages/Programs_Services/SWRMSect3.aspx) webpage to access these forms. **We will be switching to using only these forms in 2025**.

ATCP 50 Update

- ATCP 50 updates went into effect on June 1, 2024. Final rule language can be reviewed on the Wisconsin Legislature's [website.](https://docs.legis.wisconsin.gov/code/chr/all/cr_23_024) The Bureau has information on its [website](https://datcp.wi.gov/Pages/Programs_Services/ATCP50.aspx) about the updates. If you have any questions, email [datcplandwater@wisconsin.gov.](mailto:datcplandwater@wisconsin.gov)
- **NEW PRACTICE INTRODUCTION:** Conservation Cover (ATCP 50.663). This SEG-funded conservation practice allows for the establishment and maintenance of permanent vegetative cover in an agricultural setting to reduce erosion, improve water quality, and better soil health. Available for lands covered with a nutrient management plan. It requires the county to commit to 10-year minimum planning and monitoring period for this practice. SWRM cost-share will cover the initial installation and the creation of the monitoring plan.
- **This fall, DATCP hosted ATCP 50 Office Hours** related to non-structural practice updates. Each Office Hour included a technical primer of the practice, a short discussion of the soil health benefits, and applicable SWRM cost-share requirements. All [Office Hours](https://datcp.wi.gov/Documents2/ATCP50_2024FallOfficeHours.pdf) were recorded and are available for viewing [here.](https://datcp.wi.gov/Pages/ATCP-50-Office-Hours-Series.aspx)

Nutrient Management News

- We have restocked **Runoff Risk Advisory keychains and magnets**! Please reach out to datcpsoilandwatershedmanagement@wisconsin.gov to request magnets and or keychains. When reaching out, please include how many of each you would like, as well as an address to mail them to.
- **Second annual Nutrient Management Regional Meetings: Thank you to everyone who was able to attend. We truly appreciate the participation and feedback!** During the webinar session, we recorded Cody Calkins' DATCP Nutrient Management Update presentation and the SnapPlus V3 Demo. Both are now available for viewing here:
	- o SnapPlus V3: [https://wisconsinlandwater.org/members-hub/on-demand-training/nm-snapplusv3](https://wisconsinlandwater.org/members-hub/on-demand-training/nm-snapplusv3-demo-2024) [demo-2024](https://wisconsinlandwater.org/members-hub/on-demand-training/nm-snapplusv3-demo-2024)
	- o DATCP NM Update: [https://wisconsinlandwater.org/members-hub/on-demand-training/nm-swrm](https://wisconsinlandwater.org/members-hub/on-demand-training/nm-swrm-and-nutrient-management-updates-2024)[and-nutrient-management-updates-2024](https://wisconsinlandwater.org/members-hub/on-demand-training/nm-swrm-and-nutrient-management-updates-2024)
- Nutrient Management Farmer Education classes are beginning to be scheduled. Please email datcpsoilandwatershedmanagement@wisconsin.gov to request a DATCP NM staff to assist with your training. Please let us know the dates, timeline, and what you would like us to present on.
- [2025 Virtual Nutrient Management Training for Farmers](https://datcp.wi.gov/Documents2/2025VirtualNMTrainingforFarmers.pdf) This training provides both the basics of nutrient management and an introduction to SnapPlus. The same training will be offered on two dates. Participants only need to attend one training date to be certified as an eligible farmer plan writer.
	- o Dates: January 10 and March 14. Times: 10 a.m. to 3 p.m.
	- o [Register here](https://cropsandsoils.extension.wisc.edu/upcoming-event-2025-virtual-nutrient-management-training-for-farmers/)
- We have a **new NMFE brochure** that can be found here: <https://datcp.wi.gov/Documents2/NMFEBrochure.pdf> and a **new Nutrient Management Brochure** that can be found here: [https://datcp.wi.gov/Documents2/2024NMBrochureWeb.pdf.](https://datcp.wi.gov/Documents2/2024NMBrochureWeb.pdf)
- Previous SnapPlus trainings can be found here: [Nutrient Management Trainings.](https://datcp.wi.gov/Pages/Programs_Services/NutrientManagementTraining.aspx)
- Counties that would like some assistance on Nutrient Management Quality Assurance Reviews should email Cody Calkins at [cody.calkins@wisconsin.gov.](mailto:cody.calkins@wisconsin.gov) We are looking at providing assistance this year to at least three counties.

Conservation Engineering

- The first of a series of hydrology and hydrologic restoration trainings through DATCP's grant with EPA will be held on December 11 from 1:00 p.m.-2:30 p.m. It will be a webinar, and details and registration can be found [here.](https://wisconsinlandwater.org/conservation-training/hydrology-basics-the-development-of-wisconsins-landscape)
- The posting for the DATCP SE Area Engineer should be out sometime in the month of December. It will be a dual posting in an effort to hire two positions with the second engineer to fulfill the DATCP/NRCS project position of a Hydrologic & Hydraulic Engineer or Ag Engineer–Senior.
- The revised WI NRCS CPS 635 Vegetated Treatment Area (VTA) has been released. The revised VTA standard simplifies and limits the application of VTAs. USDA software will be used to evaluate soil infiltration/percolation based on runoff from the one-year, 24-hour storm event and established parameters for acceptable soil types. The revised standard can be found on the NRCS FOTG website and is also linked [here.](https://efotg.sc.egov.usda.gov/references/public/WI/635_WI_CPS_Vegetated_Treatment_Area_2024.pdf) For more info on the progress and process of the Standards Oversight Council (SOC) VTA work team, see this [project-specific webpage.](https://socwisconsin.org/projects/nrcs-635-vegetated-treatment-area/)
- One final reminder that the current three-year Professional Development Hour (PDH) cycle ends this December 31, 2024. The 30 PDHs are needed during the three-year cycle to maintain both DATCP Conservation Engineering Practitioner Certification and/or NRCS Engineering Job Approval Authority. Reach out to your DATCP or NRCS area engineering contact with questions.

DATCP Drainage Program

- The DATCP Drainage Program will be re-establishing a quarterly newsletter in the coming months. The intent of the newsletter will be to highlight successes and challenges facing drainage districts and county drainage boards throughout the state. The newsletter is part of the department's overall effort to improve the effectiveness and efficiencies for all stakeholders involved with Wisconsin drainage law. The department is seeking input for the quarterly newsletter. Please send your ideas to Barton T. Chapman, P.E., Drainage Program Manager, at [Barton.Chapman@Wisconsin.gov.](mailto:Barton.Chapman@Wisconsin.gov)
- The Wisconsin Association of Drainage Boards (WADB) held their annual meeting on November 19, 2024. Program highlights included presentations from Bart Chapman, DATCP State Drainage Engineer; Tom Nedland, DNR Policy and Professional Services Section Manager; and Adam Dowling, State Watershed Planning Specialist with NRCS. WADB, in cooperation with DATCP, will be holding regional educational outreach meetings throughout the state in 2025. Meeting logistics will be shared as they become available.
- All activities within drainage districts are managed and administered by a county drainage board. Contact information can be found on the [Drainage Program website](https://datcp.wi.gov/Pages/Programs_Services/DrainageDistricts.aspx) or by contacting Barton T. Chapman, Drainage Program Manager, at [Barton.Chapman@Wisconsin.gov.](mailto:Barton.Chapman@Wisconsin.gov)

Land and Water Conservation Board-LWRM Plans

- At the December 3, 2024 LWCB meeting, Langlade, Vilas, and Wood counties presented LWRM plan revisions to the board.
- The next meeting of the LWCB Advisory Committee on Research will be January 7, 2025 at 9:00 a.m.

Farmland Preservation (FP) Program and Agricultural Enterprise Areas (AEA)

• FP Program staff from DATCP and DOR will be hosting a webinar for county staff to discuss the farmland preservation tax credit. The presentation will cover updates to the tax credits, different forms used by claimants, what to do if a landowner receives a notice from DOR, and what happens to the DOR Participant Spreadsheet after it is submitted. Pre-registration is required. To register click the following link: [Farmland](https://events.gcc.teams.microsoft.com/event/b293a133-6c57-4503-9fcc-4fa8646e6d0f@f4e2d11c-fae4-453b-b6c0-2964663779aa) Preservation Tax Credit Updates with DOR. This meeting will be recorded.

- For information about the AEA petition process, including application materials, visit the Petitioning for AEA Designation webpage. Please contact Wednesday Coye at wednesday.coye@wisconsin.gov with any questions you have about the AEA program.
- The [DATCP Home Farmland Preservation](https://datcp.wi.gov/Pages/Programs_Services/FPTaxCredits.aspx) Tax Credits webpage has been updated with additional information to help landowners and tax preparers choose the correct tax schedule when filing for an FP tax credit. If you receive any questions from landowners or tax preparers regarding questions related to tax credit claims or tax credit denials, please contact Wednesday Coye at [wednesday.coye@wisconsin.gov.](mailto:wednesday.coye@wisconsin.gov) Landowners who have received a denial letter have a limited amount of time to file an appeal with Department of Revenue; timely action is critical.

Conservation Reserve Enhancement Program (CREP)

- County CREP Annual In-Kind Cost Reporting: Counties are asked to report their CREP administrative costs to DATCP by no later than December 6, 2024. The county contributions to administer CREP count toward Wisconsin's overall match requirements for federal CREP funds and are important for meeting statewide CREP program requirements reported to FSA by the end of the year. The reporting form [\(LWR-282\)](https://datcp.wi.gov/Documents/CREPAnnualReport.docx) is on the CREP website. Completed reports should be sent as a pdf via email to Brian Loeffelholz at [Brian.Loeffelholz@wisconsin.gov.](mailto:Brian.Loeffelholz@wisconsin.gov)
- Submit Outstanding Items to DATCP for Completion: If you submitted a request to DATCP for processing but were contacted by State CREP staff requesting additional items for processing, please submit those items as soon as possible. DATCP is waiting for items from counties on several agreements, buyouts, and transfers, which can still be processed in 2024.
- Thanks to all the county staff that worked on CREP easement monitoring and landowner follow up over the summer/fall with the CREP Intern, Mackenzie Shanahan. Mackenzie had great things to say about her experiences with you all in the field and assistance with landowners. Mackenzie has moved on to graduate school at Indiana University, but be on the lookout for the announcement this spring for the 2025 CREP Intern!

Producer-Led Watershed Protection Grant (PLWPG) Program

• 2025 was the most competitive year yet for the Producer-Led Watershed Protection Grant. We received applications from **49 producer-led groups**, for a total funding request of over **\$1.6 million**. With a program budget of \$1 million, the grants review committee had to make extremely difficult decisions. Priorities were to fund new viable groups while also providing the highest level of funding merited to as many existing groups as possible.

All grant proposals were subjected to a thorough review process by a team of internal and external reviewers. Projects were scored and selected based on the review criteria listed in the 2025 Request for Proposals. High scoring proposals from new groups included projects occurring in parts of the state currently lacking in farmer-led conservation leadership, as well as a strong workplan clearly linked to group goals with an emphasis on group development. Strong proposals from existing groups included demonstrated effort to strategically plan and develop sustainable farmer-led organizations, a comprehensive plan for gaining farmer and community participation in conservation efforts, and inclusion of diverse conservation practice offerings.

Soil Health Program

• Soil is the vital living ecosystem that sustains plants, animals, and humans. Soil health is about restoring that capacity to provide five crucial soil system functions: regulating water, sustaining plant and animal life, cycling nutrients, providing physical stability and support, and filtering and buffering potential

 pollutants. Healthy soil systems are created by incorporating the five soil health principles: maximize soil cover (think cover crops and no-till), maximize living roots in the soil (think cover crops, diversifying crop rotation, perennial crops), maximize crop/plant diversity (think cover crops, diversifying crop rotation, perennial crops), integrate livestock (managed grazing, proper manure management), and minimize soil disturbance (no-till, reducing chemical fertilizer, reducing pesticides, i.e. nutrient management).

 Soils can be broken down to their three primary properties – chemical, physical, and biological. Soil health recognizes that soil biology drives most of the soil functions in a soil system. Incorporating the five soil health principles creates the environment for soil biology to thrive. (in a gram $\lceil \sim \rceil$ teaspoon], there are about 7-11 billion organisms). Soil health has proven to be a great motivator for our producer led groups, helping to reach new farmers. DATCP hopes to build a common understanding of what soil health is, to facilitate statewide coordination on soil health topics and initiatives, and to provide support to conservation partners and farmers in transitioning to a soil health system.

• The new online Soil Health curriculum is now live and available on our [soilhealthtraining.wi.gov](https://datcp.wi.gov/Pages/Programs_Services/SoilHealthTraining.aspx) website. The purpose of this curriculum is to develop a common definition and understanding of Soil Health and develop some guideposts of how to implement soil health systems on Wisconsin farms. Modules 1-3 establish a common language of soil health in Wisconsin agriculture. Module 4 focuses on applying soil health in Wisconsin cropping systems. The curriculum incorporates both traditional and citizen science to demonstrate the mindset necessary to be successful as a soil health farmer. The primary audiences are LCD staff, other Agriculture Professionals in Wisconsin, and Wisconsin farmers. For questions regarding this training or the soil health program contact Randy Zogbaum at [randalll.zogbaum@wisconsin.gov.](mailto:randalll.zogbaum@wisconsin.gov)

- 2025 Soil Health Trainings and Initiatives
	- o In 2025, we will work on completing module 4 of the online Soil Health Training focusing on applying soil health principles in Wisconsin cropping systems. Stay tuned for opportunities to be involved in this training.
	- o Soil health is the systems thinking approach to agriculture implemented by incorporation of the five soil health principles as described on the [DATCP Soil Health](https://datcp.wi.gov/Pages/Programs_Services/SoilHealth.aspx) webpage. The revised version of ATCP 50 has incorporated several practices to give counties new tools to address the five soil health principles. If you didn't get to see the ATCP 50 New Practice Office Hours provide an overview of the soil health systems thinking approach to conservation planning, be sure to watch the recordings on our *website*. It takes into consideration how much each practice meets the soil health principles.
	- o Showing that this work is improving soil health can be demonstrated using [NRCS Soil Health](https://www.nrcs.usda.gov/conservation-basics/natural-resource-concerns/soils/soil-health/soil-health-assessment) [Assessment Techniques.](https://www.nrcs.usda.gov/conservation-basics/natural-resource-concerns/soils/soil-health/soil-health-assessment) Stay tuned in 2025 for more on this initiative.

Kevin Masarik, Abby Johnson, & Patricia Cicero June 2024

Center for Watershed Science and Education **College of Natural Resources University of Wisconsin-Stevens Point**

Extension UNIVERSITY OF WISCONSIN-MADISON

Jefferson County Well Water Quality Inventory – 2023

Kevin Masarik¹ Abby Johnson¹ Patricia Cicero²

¹The Center for Watershed Science and Education is a partnership between the College of Natural Resources at the University of Wisconsin – Stevens Point and the Natural Resources Institute at the University of Madison, Division of Extension

2 Jefferson County Land and Water Conservation Department

Final Report produced in partial fulfillment of contract with Jefferson County

We would like to thank all of the Jefferson County community members that agreed to submit samples or have samples collected from their wells. Without their interest and willingness to participate, this report would not have been possible.

Cover photo: Eli Wedel

Executive Summary

Groundwater is the principal water supply for Jefferson County municipalities, industries, and rural residents. While municipal water supplies are regularly monitored and required to meet drinking water standards, private well owners are responsible for deciding when to test, what to test for, and what to do if there is a problem. This work summarizes a one-year effort of Jefferson County and the University of Wisconsin – Stevens Point Center for Watershed Science and Education to characterize well water quality accessed by Jefferson County residents. The information will be used to assist rural residents with the management of groundwater and private well water systems for common well water quality problems and better understand how land use and geology are impacting this important resource.

In total, 828 samples were collected and analyzed for sixteen different water quality parameters as part of the 2023 sample inventory. Jefferson County's groundwater can generally be characterized as basic (mean pH = 8.2), hard water (mean total hardness = 415 mg/L as CaCO₃), and as having high alkalinity (mean = 356 mg/L as CaCO₃). These aesthetic characteristics of the water are largely influenced by the geologic materials groundwater is stored and transported in and are typical for southeastern Wisconsin. Slightly higher hardness and other dissolved minerals were observed in northeastern Jefferson County.

Nitrate is a common health-related contaminant found in Wisconsin's groundwater. Jefferson County's groundwater has a mean nitrate-nitrogen concentration of 2.6 mg/L. Seven percent of wells tested above the 10 mg/L nitrate-nitrogen drinking water standard and were considered unsuitable for drinking with respect to nitrate. Statistical analysis suggested soil drainage was the strongest predictor with agricultural land cover and septic density also being significant for explaining both the extent and magnitude of nitrate in Jefferson County's groundwater.

Chloride provides additional insight into the effects of land-use on water quality. The mean chloride concentrations in Jefferson County was 42.0 mg/L. Elevated chloride concentrations were related most significantly to development density (i.e. roads and septic systems) followed by soil drainage and agricultural landcover.

Arsenic is naturally occurring but occurred above the health-based drinking water standard of 0.010 mg/L in 7% of samples and was measured at detectable levels in 27% of well samples. Manganese and iron are common aesthetic concerns associated with Jefferson County groundwater. Approximately 30% and 23% of wells had levels of iron and manganese respectively that would likely contribute to taste and staining issues without some sort of treatment. Additionally, 1% of wells detected manganese greater than health-advisory levels of 0.300 mg/L.

This work provides a robust baseline dataset of well water quality in Jefferson County for common health and aesthetic water quality concerns of rural residents of Wisconsin. The data can be used to effectively target well water outreach and testing in areas that are more at risk for nitrate and other contaminants such as arsenic. In addition, predictive models help to provide insight into well water quality throughout the county for nitrate and chloride. Lastly, the information outlines recommendations for future outreach and land management efforts in Jefferson County.

Background

Introduction to Jefferson County Groundwater

Wisconsin receives on average about 32 inches of precipitation annually. Almost 2/3 (approximately 20 inches) of this precipitation ends up back in the atmosphere by direct evaporation or by passing through plants in the process of transpiration. The remaining 12 either soaks into the ground past

the root zone of plants, or may runoff directly into lakes, rivers, streams or wetlands. The rate at which water soaks into the ground is determined mostly by the uppermost soil layer. Runoff is generated when rain falls (or snow melts) faster than water can infiltrate, or soak into the soil.

Fine-textured soils such as clay do not allow water to infiltrate very quickly. They generate more runoff than coarse-textured soils made up of mostly sand, which allow more infiltration. On average, only about 2-6 inches of water reaches Wisconsin lakes and rivers as runoff.

The remaining 6-10 inches of annual precipitation is an estimate of how much water infiltrates past the root zone of

or Groundwater

Figure 1. Relative contribution of various components of the water cycle as they relate to Jefferson County. The unsaturated zone is separated from the groundwater to illustrate the water table elevation. Changes in water table elevation are used to infer groundwater flow direction.

plants and ultimately becomes groundwater. Groundwater recharge is heavily dependent on the drainage classification of the soil (Appendix B). The infiltrating water moves downward because of gravity until it reaches the water table, the point at which all the empty spaces between the soil particles or rock are completely filled with water. The water table represents the top of the groundwater resource. Groundwater moves very slowly between particles of sand and gravel or through cracks in rocks. Water-bearing geological units such as sand and gravel are called aquifers.

Groundwater is always moving. It is able to move because the empty spaces within aquifers are interconnected. The size and connectivity of the spaces within an aquifer determine how quickly groundwater moves, how easily it is contaminated, and how much water a well is able to pump.

Groundwater moves as a result of differences in energy. Water at any point in an aquifer has energy associated with it, and its movement can be predicted by measuring changes in energy between two locations. More simply, groundwater moves from high energy to low energy. One measurement

of energy is groundwater elevation. Groundwater elevation maps show the height of the top of the groundwater above a common measuring point, which is sea level. A map of water table elevation available for Jefferson County allows for generalized determination of groundwater flow direction [\(WGNHS, 1976\)](https://wgnhs.wisc.edu/catalog/publication/000283/resource/ic33plate01).

Groundwater generally moves from areas where the water table elevation is higher to areas where it is lower. Arriving at these low spots on the landscape, it discharges to surface waters, such as a river, stream, lake, spring, or wetland. Because they are connected, scientists generally consider surface water and groundwater as a single resource.

To know where water discharging into a lake or stream originated, it is important to understand the idea of a watershed. A watershed is the land area that contributes water to a stream, river or lake – whether that water arrives above ground or below it. The surface and ground- watersheds for a lake or stream are often similar, but not identical.

Figure 2. Rain or snow that falls within a watershed boundary moves via runoff or as groundwater flow to a common discharge location, usually a river or stream. Smaller watersheds can be nested within larger regional watersheds.

Topographic maps are used to determine the boundaries of surface watersheds (Appendix A) and water table elevation maps are used for ground watershed boundaries (WGNHS, 1976). These boundaries are often referred to as divides; water on one side of the divide flows in the opposite direction of water on the other side. Small watersheds of tributary streams are nested within the larger watershed of the river or large waterbody that they feed into. All groundwater from Jefferson County eventually ends up in the Mississippi River; the path water takes to get there depends on which watershed the rain or snow is deposited in.

Aquifer Materials of Jefferson County

Aquifers are the geologic materials that store and transmit groundwater. These geologic materials can be quite variable depending on where you are in the county. Here we provide a generalized overview of Jefferson County geology; however for those interested in learning more there is extensive data and resources on the Quaternary and bedrock geology of Jefferson County available from the Wisconsin Geologic and Natural History Survey (Ives and Rawling, 2022; Stewart, 2024).

Figure 3. Generalized bedrock geology of Jefferson County. Map represents the uppermost bedrock unit. Legend indicates layers as they would occur from the oldest layer (bottom) to the youngest layer (top) and the order layers would occur (Map Layer Source: Mudrey et al., 2007).

The lowermost geologic unit found in Jefferson County are layers of Precambrian crystalline bedrock consisting of quartzite, a metamorphic rock that is completely crystalline and lacks the pore space for water to reside in. Groundwater scientists have shown that these ancient crystalline rocks are generally a poor aquifer with limited amounts of water only in fractures. Wisconsin's groundwater is generally stored in the sedimentary geologic units above the crystalline bedrock, which is why groundwater wells seldom extend down into crystalline rock.

Sandstone aquifers deposited during the Cambrian period overlay the crystalline rocks in most of Jefferson County. The exception are small outcroppings of quartzite in northwestern Jefferson County. Sandstone aquifers were formed when a prehistoric ocean covered the area and sand on the ocean floor was naturally cemented together over time to form sandstone. Sandstone has empty spaces between the cemented sand grains that are interconnected allowing water to move with relative ease. As a result, sandstone is a very productive aquifer and a major source of water for Wisconsin residents and communities.

Overlaying the Cambrian sandstones are additional layers of dolostone and sandstone materials deposited during the Ordovician Period when sea levels rose and fell in this part of the world. olostone consists of calcium and magnesium carbonate materials that contribute to aesthetic concerns related to water hardness. Dolostone is the uppermost bedrock material encountered by most wells in eastern Jefferson County. Dolostone is susceptible to fracturing, and where fractured dolostone occurs close the surface (less than 25 feet), these areas can be more susceptible to groundwater contamination from rapid infiltration of water from the surface down into the groundwater. Shale may be found as the uppermost bedrock unit in a few discrete areas of eastern Jefferson County. Shale layers do not transmit water very readily and can be associated with less than desirable water quality, as a result most wells will bypass this layer.

This resource characteristic map was derived from generalized statewide information at small scales, and cannot be used for any site-specific purposes.

Map source: Schmidt, R.R., 1987, Groundwater contamination susceptibility map and evaluation: Wisconsin Department of Natural Resources, Wisconsin's Groundwater Management Plan Report 5, PUBL-WR-177-87, 27 p.

Figure 4. Generalized depth of unconsolidated surficial materials before encountering bedrock (Map Layer Source: Protecting Wisconsin's Groundwater Through Comprehensive Planning, 2007)

Lastly, are the surficial deposits consisting of meltwater stream sediment, lake sediments, organic sediments, or glacial sediment which were deposited recently by geologic standards. These materials are the result of Jefferson County's glacial past. Since the materials left behind by the glaciers are not cemented together, geologists refer to these materials as unconsolidated deposits. These materials consist of sand, gravel, peat, loam, clay, and organic sediments that can be less than 5 feet thick before encountering bedrock to more than 100 feet thick in some of Jefferson County's river valleys. The spaces between the particles are often well connected and allow for abundant water storage and easy movement of groundwater through the aquifer. This ease of water capture and movement can also make it more vulnerable to contaminants. The depth of these unconsolidated materials also have implications for well construction methods, depths, and casing.

Wells and Well Construction

All Jefferson County residents rely on groundwater as their primary water supply. Wells are used to extract water from the ground for a variety of human activities. Rural residents rely on private wells which typically serve an individual home. Residents of cities and some villages rely on municipal water systems, which often consist of multiple high-capacity wells. High-capacity wells are also used to irrigate fields for growing crops or may be used by other industries and activities in Jefferson County.

A well is a vertical hole that extends into the soil and/or rock. Wells must be deep enough so that they extend past the water table into the groundwater aquifer. The groundwater may be very close to the land surface for wells located near a lake, river or stream. However, for those located on the top of a hill, the

A private well used to supply water to rural residential home.

well needs to be deeper simply because the distance to access the water table is greater.

A well's casing and screen help to prevent the well borehole from filling in with sediment and other geologic material. The depth of casing or location of a well screen also determines where in the aquifer the well is receiving water from. Casing depth or screen location determines the capture zone or area of influence for a given well. As water is pumped or removed from the well, water is contained in the spaces in adjacent rock or sand/gravel material replaces the water that was removed. While people might like to think of groundwater as being very old, the truth is most water supplied to wells in Jefferson County is likely to be only a couple of years to maybe decades old.

Unlike high capacity municipal or irrigation wells, private residential wells generally do not use enough water to create a significant cone of depression (i.e. lowering of the water table around the well). Assuming each individual in a household uses 50-100 gallons per day of water, this is not enough to greatly alter the flow direction of groundwater or cause a cone of depression. We can think of private wells in most instances as simply intercepting groundwater along its normal flow path.

The capture zone of a well will be close to the well if pulling water from near the top of the water table. Knowing the exact capture zone for wells cased deeper into the water table can be more difficult to determine. Wells in the Jefferson County inventory range from shallow wells only 34 feet deep to drilled wells up to 400 feet deep.

Figure 5. Diagrams illustrating how well and casing depth influence the capture zone of a well. Wells in which the casing extends further below the water table will tend to have capture zones that are located further away from the well (a) than one in which the casing does not extend as far or may not extend past the water table (b).

While well depth can be important for water quality, casing depth below the water table also plays a critical role in determining what part of an aquifer a well is pulling water from. Wells with casing that finishes above the static water level (SWL) or extend a short distance into the aquifer are generally accessing water that is younger and originated at a distance closer to the well. If the casing extends deeper into the aquifer; the water is generally going to be older and accesses water that may be influenced by a combination of flow paths coming from further away. In this situation, land-use impacts may be less noticeable because of dilution from various landcovers that influence water quality at greater aquifer depths.

Figure 6. Diagram illustrating casing depth below the aquifer. Colors correspond to symbol colors used in Figure 7.

Figure 7. Diagram illustrating casing depth below the aquifer.

Municipal systems are required to regularly test their water and have an obligation to ensure it meets government standards. Meanwhile, in rural areas, residents are largely on their own because they rely on private wells for their daily water needs. Private well owners benefit from well construction regulations, but they do not benefit from the day-to-day oversight of municipal water systems.

The state's well code, administered by the Wisconsin Department of Natural Resources, is based on the premise that a properly constructed well should be able to provide water free of bacteria without treatment. A mandated bacteria test performed after a well is first drilled is meant to verify if it is providing sanitary water at the time of construction. Updates to the state well code now require new wells to be tested for nitrate; however the majority of wells are not tested as frequently as recommended and most have not been tested for anything beyond bacteria or nitrate. Each owner must decide whether – and how – to verify their well continues to produce quality water.

The objective of the Jefferson County Well Water study was to provide a current assessment of Jefferson County well water quality with regard to some of the common health contaminants and other elements relevant to water aesthetics, geologic and land-use considerations. Information gained from testing of wells will be used to inform outreach efforts, guide future management decisions, target wells for more in-depth testing, and provide a baseline of water quality that can be used to understand whether groundwater quality is changing over time.

Methods and Materials

Recruitment

Using available well construction records and other publicly available datasets, the Center for Watershed Science and Education worked to develop a recruitment list of wells and landowner contact information. Only wells assigned a Wisconsin Unique Well Number and locatable well construction information (i.e. well depth, casing depth, static water level) were sampled as part of this project. In addition to well construction information, additional information on soil drainage, geology, and land cover within a 500 m buffer was also summarized for each well.

A total of 2,019 wells were selected as part of the initial recruitment. The recruitment list provided a good representation of groundwater being used to provide water to rural residential wells and accounts for those areas where more people are relying on private wells. There are parts of Jefferson County's groundwater that may be underrepresented because there are no landowners with private wells located in those areas (i.e. large wetlands, state parks, etc.).

Recruitment materials consisted of a mailed letter describing why the landowner was being contacted along with additional information about the project. Landowners were asked to respond using a pre-paid postcard. A total of 948 landowners (47% of those initially contacted) indicated their willingness to participate in the well monitoring program.

Sampling kits were mailed in late April 2023. Each kit included a sample bottle, sampling instructions, and a pre-paid mailer for participants to enclose materials in. Participants were instructed to sample an untreated faucet. If not sure which faucet to use, they were asked to collect the sample from their cold-water kitchen faucet which is generally untreated in most households. Following sample collection, participants were asked to take the pre-paid mailer to a Postal Service counter. Participants were given approximately three weeks to submit their samples. Landowners that did not submit a sample prior to the deadline were sent a reminder indicating that we would still accept samples up to an additional month beyond the original deadline.

A total of 828/948 (87%) samples were successfully sampled prior to the cutoff date and were analyzed by the Water and Environmental Analysis Laboratory which is state-certified by the Wisconsin Department of Natural Resources to perform analysis of potable water for common well water quality concerns included in this inventory.

Individual well test results were mailed to participants following completion of water quality analysis. Each participant received a copy of their individual test results along with an interpretive guide and overall summary of the results. Results were also integrated into an online dashboard that's part of Jefferson County Well Water Quality Inventory. The dashboard can be assessed online at[: http://68.183.123.75/wisconsinwater/JEFFERSON/](http://68.183.123.75/wisconsinwater/JEFFERSON/)

Statistical Analysis

Summary statistics were computed using R version 4.4.1 (R Foundation for Statistical Computing). Ordinary least squares (OLS) regression was used to understand relationships between nitrate and chloride to other factors such as percentage of various land cover categories and a weighted soil drainage rank. The same attributes were determined for the centroid of every parcel in Jefferson County. The statistical models were then applied to the data for each parcel to develop maps of inferred nitrate-nitrogen and chloride concentrations for Jefferson County.

Results and Discussion

In this section we provide information on each of the parameters and overall summaries of the results for the 828 samples that were part of the Jefferson County Well Water Quality Inventory. Countywide statistics for each parameter are summarized in Table 1. Results of the Jefferson County inventory are mostly reported in units of milligrams per liter (mg/L). Please note that milligram per liter is equivalent to parts per million.

Additional, information on each of the individual analytes including maps and boxplots by municipalities can be found in the subsequent sections.

Figure 8. Boxplots are used to summarize results by individual municipalities and other factors. The following diagram describes how to interpret boxplots used in subsequent pages.

	Units	Minimum	Mean	Median	Maximum	# of samples
Total Hardness*	mg/L as CaCO ₃	369	415	411	1260	729
Alkalinity	mg/L as CaCO ₃	26	356	356	535	828
Conductivity	umhos/cm	161	839	798	3190	828
pH	Standard units	7.1	8.2	8.2	8.9	828
Nitrate-Nitrite- Nitrogen	mg/L	< 0.1	2.6	< 0.1	28	828
Chloride	mg/L	0.6	42	24	817	828
Arsenic	mg/L	< 0.005	0.007	< 0.005	0.081	828
Iron*	mg/L	< 0.007	0.900	0.037	62.0	729
Calcium*	mg/L	18.4	86.9	87.0	252	729
Manganese*	mg/L	< 0.001	0.049	0.015	4.1	729
Phosphorus	mg/L	< 0.005	0.012	< 0.005	0.39	828
Sulfate	mg/L	< 0.1	38	34	243	828
Potassium	mg/L	0.038	1.9	1.3	42	828
Magnesium*	mg/L	27.8	48.1	47.1	153	729
Sodium*	mg/L	1.7	18.5	7.4	288	729

Table 1. Summary statistics for countywide 2023 Jefferson County well water samples.

*Softened samples removed from summary statistics for Total Hardness "<" symbol in front of number means that value is below limit of detection.

Table 2. Summary of parameters with health-based standards.

Nitrate-Nitrogen

Nitrate is a form of nitrogen commonly found in agricultural and lawn fertilizer that easily dissolves in water. Nitrate is also formed when waste materials such as manure or septic effluent decompose. The natural level of nitrate in Wisconsin's groundwater is less than 1 mg/L of nitratenitrogen. Levels greater than this suggest groundwater has been impacted by various land-use practices. There is a health-based drinking water standard of 10 mg/L reported as nitrate-nitrogen.

Why Test for Nitrate

Nitrate is an important test for determining the safety of well water for drinking. In addition, nitrate is a test that allows us to understand the influence of human activities on well water quality. Because nitrate has multiple sources and moves easily through soil, it serves as a useful indicator of land-use impacts to a well. An annual nitrate test is useful for better understanding whether water quality is getting better, worse, or staying the same with respect to certain land-uses/sources mentioned above.

Health Effects of Nitrate in Drinking Water

Nitrate-nitrogen levels greater than 10 mg/L may result in the following potential health concerns:

- **Infants less than 6 months old –** blue baby syndrome or methemoglobinemia is a condition that can be fatal if left untreated
- **Women who are or may become pregnant –** may cause birth defects
- **Everyone –** may cause thyroid disease and increase the risk for certain types of cancer

Infants less than 6 months old and

women who are or may become pregnant should not drink water or consume formula made with water containing more than 10 mg/L of nitrate-nitrogen. Everyone should avoid long-term consumption of water with greater than 10 mg/L of nitrate-nitrogen.

Ways to reduce nitrate in your drinking water

Sometimes drilling a new well or reconstructing an existing well may provide water with less nitrate. If you have high nitrate, extending the casing deeper into the water table can sometimes result in lower levels of nitrate. If drilling a new well or reconstruction is not possible, another way to reduce nitrate is to install a water treatment device approved for removal of nitrate. Please note that if using treatment for nitrate, routine testing is necessary to make sure it is functioning properly.

Water Treatment for Nitrate

While efforts should be made to reduce the amount of nitrate that reaches groundwater rather than rely on treatment; water treatment can be a necessary short-term or long-term solution for obtaining safe drinking water. Treatment for nitrate is very specific and requires certain treatment technologies. Treatment devices labeled as having NSF/ANSI 53 certification have been vetted by the National Sanitation Foundation. The following types of systems may be appropriate depending on the amount of water you are looking to treat:

- *1) Point-of-use devices treat enough water for drinking and cooking needs*
	- Reverse Osmosis
	- **Distillation**
- *2) Point-of-entry systems treat all water distributed throughout the house*
	- Anion Exchange

Jefferson County Results

The Jefferson County mean nitrate-nitrogen concentration was 2.6 mg/L; meanwhile 61% of wells measured levels less than 1 mg/L which is generally considered to be natural or background levels of nitrate in groundwater. Seven percent of wells sampled exceeded the 10 mg/L nitrate-nitrogen drinking water standard which is similar to the current statewide average of 7.3% (DATCP, 2023).

The Towns of Koshkonong and Aztalan reported the highest mean concentrations of nitratenitrogen followed by Oakland, Waterloo, and Cold Spring (Figure 10, 11). While deeper casing did not always result in low nitrate levels, nitrate levels generally decreased as the casing depth below the water table increased (Figure 12). In addition, as soils become more poorly drained, nitratenitrogen concentrations decreased (Figure 13).

Figure 9. Nitrate-nitrogen results for the 2023 well testing.

Table 3. Summary table of nitrate-nitrogen for countywide test results.

Figure 10. Mean nitrate-nitrogen by municipality.

Figure 11. Boxplots of nitrate-nitrogen by town.

Figure 12. Boxplots of nitrate-nitrogen concentration by casing depth (ft) below the water table. Average and median nitrate-nitrogen concentrations generally decreased as the depth below the water table increased. Red dashed line indicates the 10 mg/L drinking water standard.

Figure 13. Boxplots of nitrate-nitrogen concentration by soil drainage classification. Mean and median nitrate-nitrogen concentration decreases as the ability of the soil to drain decreases. Red dashed line indicates the 10 mg/L drinking water standard.

A OLS regression model of nitrate (Appendix X) indicated that soil drainage in the vicinity of the well had the strongest overall influence (p<0.001) on nitrate, followed by percent agricultural activity within a 500 m buffer ($p = 0.006$), septic system density ($p=0.007$), and percent forest cover within 500 m buffer (p=0.15). Whereas increases in the percent of agricultural land cover and number of septic systems were associated with increased nitrate-nitrogen concentrations, more forest land cover had a decreasing impact on nitrate predicted by the model (Appendix J). Overall the model was able to explain 19.8% of the variability in nitrate-nitrogen concentrations.

Land cover and soil drainage information within a 500-meter buffer of each parcel centroid was determined. The multiple linear regression model was then applied to the data from each parcel. Figure 14 shows the results of that model applied to individual parcels as a map of predicted nitrate-nitrogen concentration. The model has generally good agreement with areas that well water samples were elevated and areas where nitrate-nitrogen was generally low.

Nitrate is dependent on a variety of factors which include land-use, soils, geology, well depth, casing depth, etc. Even under similar land cover categories, the land cover data used for this analysis cannot determine the degree to which management may differ between owners. For example, sources and rates of nitrogen may differ, cover crops may be used on some fields and not others, or types of crops planted may have changed since 2017 when the Wiscland data layer was published.

As a result, predicting high nitrate risk does not mean wells in those areas are guaranteed to have elevated nitrate, but does suggest a greater likelihood of detecting nitrate at elevated levels and generally agrees well with the actual data (Figure 14). Predictive models like these can be used to inform county outreach strategies or prioritize areas for additional conservation management.

Figure 14. Predicted nitrate-nitrogen concentration by land parcel in Jefferson County. The measured nitrate-nitrogen concentrations of wells participating in 2023 countywide well water inventory are also included in the map.

Agriculture and Nitrate

Agricultural activities are one of the factors that influence the amount of nitrate that gets into groundwater. While significant amounts of nitrogen are taken up by crops, not all of the nitrogen applied as fertilizer/manure is removed via the harvested portion of the plant. Heavy rains during the growing season can push nitrate past the reach of plant roots. Meanwhile, any nitrate left over in the soil at harvest time is likely to leach into groundwater with autumn rains and/or spring snow melt.

Nitrate leaching is largely a function of nitrogen fertilizer/manure inputs and the amount of nitrogen removed via harvested material. As a result, nitrate leaching estimates can be made when you know how much fertilizer was applied and the yield that was obtained on that field (Meisinger and Randall, 1991).

Figure 15. Nitrogen fertilizer recommendations (in pounds per acre) for various crops growing in Wisconsin. Asterisk (*) indicates legumes. (Source: Nutrient application guidelines for field, vegetable, and fruit crops in Wisconsin. A2809. Laboski and Peters, 2012. University of Wisconsin-Madison).

This budget approach often reveals that even fields with nutrient management plans are capable of leaching nitrate-nitrogen that is in excess of what is considered suitable for drinking water (i.e. 10 mg/L). Depending on the soil type and other factors, it's estimated that 20-50% of the nitrogen applied as fertilizer may leach past the root zone into groundwater (Shrethsa et al., 2023). Applying fertilizer at the right rate, time, source, place will maximize profitability and minimize excessive losses of nitrogen to groundwater; however additional practices are often necessary if looking to improve water quality in areas with susceptible soils and geology.

As the OLS model shows, soil drainage can also play a role in nitrate leaching. Poorly drained soils, particularly in the presence of organic matter, promote the conversion of nitrate into gaseous forms of nitrogen. These conditions reduce the amount that ends up leaching to groundwater.

Figure 16. Illustration of the relationship between crop type, the susceptibility of groundwater to contaminants such as nitrate, and the amount of nitrate that leaches under various scenarios. The plane represents the baseline level of nitrate leaching expected as the result of what are generally considered to be acceptable management practices.

Figure 17. Potential leachable N (nitrate) can be calculated using a nitrogen budget approach. If various inputs are known and a reasonable estimate of yield can be made, estimating leachable nitrogen can be performed.

Minimizing nitrate leaching to groundwater fundamentally requires that we think about how best to maintain nitrogen in the top one to two feet of soil where plants are most likely to capture it. If nitrate in groundwater is an issue, improvements to groundwater quality below agricultural systems will only be observed when the following are achieved: 1) increasing yield with the same amount of nitrogen, 2) achieve the same yield with less nitrogen, 3) increase long-term soil organic matter levels which helps to store organic nitrogen in the soil and also increase water holding capacity, 4) temporary storage of nitrogen by cover crops that can be used to reduce nitrogen inputs to the next year's crop.

While significant nitrate can be lost during the growing season, particularly during wet years, leaching post-harvest through the following planting season may represent the majority of leaching losses during moderate to dry years (Masarik et al., 2014). Therefore, multiple strategies that reduce nitrogen fertilizer inputs, make nitrogen available when the plant needs it most, combined with additional activities that encourage active root systems or minimize decomposition during the fall and spring should all be explored.

The following ideas are actionable activities that will help to reduce nitrate concentrations in groundwater and nearby wells:

- You may not need as much nitrogen fertilizer as you think, conduct your own on-farm rate trials to develop customized fertilizer response curves for your farm.
- Utilize conservation incentive programs to take marginal land or unprofitable parts of fields out of production.
- Diversify cropping systems to include less nitrogen intensive crops in the rotation (see Figure 15 for list of crops and nitrogen recommendations).
- Explore and experiment with the use of cover crops, intercropping, perennial cropping systems, or managed grazing to reduce nitrate losses to groundwater. Perennial cover, particularly diverse cover with multilayered root systems will have the greatest potential to reduce nitrate losses.

Septic systems and nitrate

Septic systems are designed to deactivate pathogens from wastewater and filter out other potential pollutants such as phosphorus, however other dissolved constituents like nitrate/chloride pass easily through drainfields into groundwater below. It is important to point out here that even properly functioning septic systems are contributors of nitrate to groundwater, although in traditional rural development the degree of influence is much less than agricultural systems.

Figure 18. Illustration of nitrogen leaching estimates for a twenty-acre agricultural field of corn (left) versus a twenty-acre parcel with one septic system drainfield for a 3 person household (right).

We can use a nitrogen budget approach to again understand why this might be the case. On average a septic system would be expected to leach between 16-20 pounds of nitrogen per year (EPA 625/R-00/008). If we compare this to an agricultural field that leaches 32 pounds per acre (Masarik, 2014) they may not seem that different. However, traditional rural development often has one septic system on a large parcel where the impact of nitrate leaching is offset by the rest of the property acreage (Figure 18). In some instances the impacts may be more evident; for instance if a well is directly downgradient of a septic drainfield or there are large numbers of drainfields in close proximity to one another.

When the density of septic systems in a small area increases, there is a greater potential for higher nitrate concentrations resulting from the increased nitrate loads to groundwater relative to the area. The smaller the lot size the greater potential impact that will result from septic systems in close proximity to one another, not only with respect to nitrate but also other compounds associated with household wastewater (ex. pharmaceuticals, personal care products, PFAS, etc.). For the example in Figure 18, we'd estimate that lot sizes of 0.6 acres in a 20 acre development with septic systems would essentially have the same impact as a 20 acre agricultural field leaching 32 lbs of nitrogen per acre. Portions of Jefferson County where subdivisions are served by private wells and septic systems on lot sizes of 2 acres or less, may be prone to elevated nitrate and other compounds as a result of development type and density.

Figure 19. (Right) Picture of subdivision with homes served by private wells and septic system drainfields. Groundwater flow direction is from upper-left to lower-right. Orange shapes illustrate hypothetical plumes paths downgradient of drainfields. Lawn fertilizers in excess of what the lawn is able to use may also represent a source of nitrate to groundwater in these settings.

Chloride

In most areas of Wisconsin, chloride concentrations are naturally low (usually less than 10 mg/L). Higher concentrations may serve as an indication that the groundwater supplied to your well has been impacted by various human activities. Sources of chloride include agricultural fertilizers (chloride is a companion ion of potash fertilizers), septic system effluent (particularly from households with water softeners), road salt, and manure/other biosolids. There is increasing concern over water quality impacts of chloride on groundwater and surface waters. Having baseline chloride concentrations in well water will allow for future testing to understand trends in chloride concentrations over time.

Interpreting Chloride Concentrations

Chloride is not toxic at typical concentrations found in groundwater. Unusually high concentrations of chloride (greater than 100 mg/L) are often associated with road salt and may be related to nearby parking lots or road culverts where meltwater from winter deicing activities often accumulates. Water with concentrations greater than 250 mg/L are likely to contain elevated sodium and are sometimes associated with a salty taste; high chloride levels are also more likely to be corrosive to certain metals.

Jefferson County Results

Natural or background levels of chloride (<10 mg/L) were observed in 23% of wells, 52% showed some slight impacts, 16% moderate impact, and 8% had evidence of significant impacts. High levels of chloride are often found adjacent to major roadways or near urban areas where road salting is more prevalent. The Towns of Sullivan and Koshkonong had the greatest mean chloride concentrations. Similar to nitrate, chloride levels generally decreased as the casing depth below the water table increased (Figure 23).

Table 4. Summary table of chloride for countywide test results.

Figure 21. Mean chloride concentration by town.

Figure 22. Boxplots of chloride by municipality.

Figure 23. Boxplots of chloride by casing depth below the water table.

A OLS regression model of chloride (Appendix J) indicated that percent of urban land cover within a 500 m buffer of the well had the strongest overall influence (p<0.001) on chloride, followed by soil drainage in the vicinity of the well ($p = 0.003$), and lastly agricultural land cover within a 500 m buffer (p=0.094). Overall the model was able to explain 11% of the variability in chloride concentrations.

The multiple linear regression model was then applied to the data from each parcel. Figure 25 shows the results of that model applied to individual parcels as a map of predicted chloride concentration. Predicted chloride levels did not always agree with the actual well water data, however it does highlight the role of urban areas and overall influence that road salt activities play in contributing to elevated chloride in groundwater.

Figure 25. Map of predicted chloride concentration by parcel created using statistical model of chloride for 2023 Jefferson County well water results.

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Total Hardness

The total hardness test measures the amount of calcium and mangnesium in water. Calcium and magnesium are essential nutrients, which generally come from natural sources of these elements in rock and soils (i.e. carbonate rocks). The amount present in drinking water is generally not a significant source of these nutrients compared with a healthy diet. There are no health standards associated with total hardness in your water, however; too much or too little hardness can be associated with various aesthetic issues that can impact plumbing and other functions.

Because total hardness is related to the rocks and soils that water flows through on its way to a well, we would expect total hardness concentrations to be fairly stable from year to year. Any changes observed in total hardness concentrations may help us better understand the influence of weather variability during the year on well water quality on an individual well. Because hardness concentrations have been shown to increase when nitrate and/or chloride increase, the total hardness test is a good complement to other tests.

Interpreting Total Hardness Concentrations

Hard Water: Water with a total hardness value greater than 200 mgL is considered hard water. Hard water can cause lime buildup (scaling) in pipes and water heaters. Elements responsible for water hardness can also react with soap decreasing its cleaning ability, can cause buildup of soap scum, and/or graying of white laundry over time. Some people that use hard water for showering may notice problems with dry skin.

Soft Water: Water with a total hardness concentration less than 150 mg/L is considered soft. Water with too little hardness is often associated with corrosive water, which can be problematic for households with copper plumbing or other metal components of a plumbing system.

Ideal: Water with total hardness between 150-200 mg/L is generally an ideal range of water hardness because there are enough ions to protect against corrosion, but not too many that they contribute to scale formation. While it is a personal preference, households with hardness in this range generally don't require additional treatment.

Jefferson County Results

Mean total hardness levels were 415 mg/L as $CaCO₃$, when accounting for softned samples. Essentially all wells that participated have water that has moderate to high total hardness. Results show Jefferson County well water generally contains higher levels of hardness than what is typically found in other parts of Wisconsin. Northeastern Jefferson County contained some of the highest concentrations of total hardness, likely related to the geology that wells encounter and the higher amounts of calcium and magnesium containined in those specific rock units. Soft water was not typical, as a result, most households in Jefferson County likely have water softeners or other treatment to treat for the amount of hardness measured in well water.

Figure 26. Total hardness well water quality results for 2023

Table 5. Summary table of total hardness for countywide test results.

Total Hardness (mg/L CaCO3)	Number Ωf Samples	Percent
Less than 50*	98	12%
$51 - 100$	1	$< 1\%$
$101 - 200$	1	$< 1\%$
$201 - 300$	27	3%
$301 - 400$	296	36%
Greater than 400	409	49%

*Samples with less than 50 mg/L are likely softened or partially softened

Figure 27. Mean total hardness by town.

Figure 28. Boxplots of total hardness by town. Dashed purple line indicates threshold for hard water (>200 mg/L as CaCO3), while green dashed line indicates threshold for soft water (<150 mg/L as CaCO3).

Alkalinity

Alkalinity is a measure of water's ability to neutralize acids. Alkalinity is associated with carbonate minerals and is commonly found in areas where groundwater is stored or transported in carbonate aquifers. Because they both originate from carbonate rocks, lower values of alkalinity are generally associated with those areas which measure lower total hardness values.

Alkalinity is the result of dissolution of carbonate from the rocks and soils that water flows through on its way to a well. Generally, alkalinity concentrations are relatively stable from year to year. Changes observed in alkalinity concentrations may help determine the influence of climate variability on well water quality from year to year, or help with interpretation of broader water quality results from Jefferson County. Particularly in wells that are uninfluenced by human activity, alkalinity concentrations may help us better understand which aquifers wells are accessing groundwater from.

Interpreting Alkalinity Concentrations

There are no health concerns associated with having alkalinity in water. Alkalinity should be roughly 75-100% of the total hardness value in an unsoftened sample. Water with low levels of alkalinity (less than 150 mg/L) is more likely to be corrosive. High alkalinity water (greater than 200 mg/L), may contribute to scale formation. If total hardness is half or less than the alkalinity result, it likely indicates that your water has passed through a water softener. If alkalinity is significantly less than total hardness, it might be related to elevated levels of chloride or nitrate in a water sample.

Figure 29. Alkalinity well water quality results for 2023.

Table 6. Summary table of alkalinity for countywide test results.

Figure 30. Mean alkalinity concentration by town.

Conductivity

Conductivity measures the amount of dissolved substances (or ions) in water; but does not give an indication of which minerals are present. Conductivity is a measure of both naturally occurring ions such as calcium, magnesium, and alkalinity; as well as ions that are often associated with human influences such as nitrate and chloride. Changes in conductivity over time may indicate changes in your overall water quality.

Conductivity is relatively easy to measure and sensors for conductivity are reliable. Information learned from changes in conductivity during this project may be useful for designing future monitoring strategies for Jefferson County or individual households to inexpensively track sudden changes in water quality on their own. A sudden drop in conductivity may indicate rapid recharge from rain or snow melt. Conversely, gradual increases in conductivity, may be the result of increasing chloride or nitrate levels that should be investigated with additional testing.

Acceptable results:

There is no health standard associated with conductivity. A normal conductivity value measured in $µm$ hos/cm is roughly twice the total hardness as mg/L CaCO₃ in unsoftened water samples. If conductivity is significantly greater than twice the hardness, it may indicate the presence of other human-influenced or naturally occurring ions such as chloride, nitrate, or sulfate.

Figure 32. Conductivity results for 2023 Jefferson County well sampling.

Table 7. Summary table of conductivity for countywide test results.

Figure 33. Mean conductivity by town.

Figure 34. Boxplots of conductivity by town.

pH

The pH test measures the concentration of hydrogen ions in a solution. The concentration of hydrogen determines if a solution is acidic or basic. The lower the pH, the more corrosive water will be. The pH reported here is likely higher than what would be measured straight out of the well. This is because dissolved carbon dioxide is released into the atmosphere as groundwater is exposed to the air. Dissolved carbon dioxide creates a weak acid known as carbonic acid which reduces pH. The difference between field pH (pH of water directly out of the well) and lab pH (the value reported here), is generally on the order of 0.3 to 0.5 pH units.

There is no health standard for pH but corrosive water (pH less than 7) is more likely to contain elevated levels of copper or lead if these materials are in your household plumbing. Typical groundwater pH values in Wisconsin range from 6.0 to 9.0.

Elevated levels are usually the result of carbonate minerals which help raise the pH and also buffer against changes in pH. Conversely, low values of pH are most often caused by lack of carbonate minerals in the aquifer. Low pH combined with low mineral content makes water aggressive or corrosive, particularly to metal plumbing components.

Jefferson County Results

The pH of well water in Jefferson County would be considered basic and was found to be fairly uniform countywide. The pH is largely a function of the soils and geology that groundwater flows through and is typical for this region.

Table 8. Summary table of pH for countywide test results.

Figure 36. pH levels by town.

Figure 37. Boxplots of pH by town. Grey dashed line represents neutral pH.

Arsenic

Arsenic is a naturally occurring element that can be found at levels of concern when groundwater dissolves arsenic containing mineral deposits in the soil and bedrock of some aquifers. There is a health-based drinking water standard of 0.010 mg/L. Long-term exposure to arsenic greater than 0.010 mg/L in drinking water can increase the likelihood of cancer (ex. skin, liver, kidney, bladder).

Treatment may be effective for reducing arsenic in drinking water. Reverse osmosis and distillation are point-of-use devices that are capable of treating arsenic. Point of use devices treat enough water for drinking and cooking needs. Any treatment system installed to remove a health-related contaminant should verify through testing that the device is removing contaminant at sufficient levels to be considered safe.

Jefferson County Results

Approximately one in four wells participating in the countywide study had detectable levels of arsenic. Seven percent contained levels greater than the safe drinking water standard of 0.010 mg/L, this is higher than the Wisconsin average of approximately 3% of private wells statewide. The towns of Ixonia, Watertown, Farmington, and Jefferson had the greatest average concentration of arsenic. While every private well should be tested for arsenic at least once, these results suggest an even greater emphasis on this recommendation for Jefferson County. If a well detects measurable arsenic routine testing is encouraged until you can determine whether concentrations are stable and not changing. If levels ever exceed 0.010 mg/L water treatment or other options should be explored to reduce exposure to arsenic in drinking water.

More detailed information on the geology in the towns of Ixonia and Watertown could be beneficial for understanding more about sources of arsenic in that part of Jefferson County.

Figure 38. Arsenic results for 2023 Jefferson County well samples.

Table 9. Summary of countywide arsenic concentrations.

Figure 39. Mean arsenic concentration by town.

Figure 40. Boxplots of arsenic by town. Dashed green line indicates arsenic drinking water standard of 0.010 mg/L.

Calcium

Calcium is naturally occurring in groundwater from the dissolution of calcium from dolomite and limestone rock formations. There are no health concerns associated with calcium. Calcium is essential for a variety of human health functions, although the amount obtained through drinking water is generally small compared to intake through food consumption. Along with magnesium, calcium contributes to hard water. Hard water can cause scale buildup and other issues and is removed through the water softening process. Calcium results are similar to hardness and alkalinity because they are all related to the same geologic sources.

Figure 41. Calcium results for 2023, wells with less than 10 mg/L calcium are likely softened samples.

Table 10. Summary table of calcium for countywide test results.

Magnesium

Magnesium is naturally occurring in groundwater from the dissolution of magnesium from dolomite rock formations. There are no health concerns associated with magnesium. Magnesium is essential for a variety of human health functions, although the amount obtained through drinking water is generally small compared to intake through food consumption. Along with calcium, magnesium contributes to hard water. Hard water can cause scale buildup and other issues and is removed through the water softening process. Magnesium results are similar to hardness and alkalinity because they are all related to the same geologic sources.

Figure 42. Magnesium results by individual well, wells with less than 10 mg/L magnesium are likely softened.

Table 11. Summary of magnesium results.

Magnesium (mg/L)	Number οf	Percent
	Samples	
None detected	O	$< 1\%$
Less than 20	96	12%
$21 - 40$	116	14%
$41 - 60$	559	67%
$61 - 80$	49	6%
Greater than 81	8	$< 1\%$

Iron

Iron is a common element found in minerals, rocks, and soil. It is naturally occurring in groundwater. Levels of iron greater than 0.300 mg/L have a greater tendency to cause taste problems and discoloration of water and/or staining (reddish-brown) of fixtures and sometimes clothing washed in it. There are no health concerns associated with iron for levels typically found in drinking water. Knowing the amount of iron in water can be useful when pursuing treatment. Small amounts of iron can generally be removed effectively by water softeners. Larger concentrations of iron (greater than 3 mg/L) may require special iron treatment.

Table 12. Summary of iron results.

Figure 44. Map of mean iron concentration by town.

Figure 45. Box plot of iron by town.

Manganese

Manganese is a common element found in minerals, rocks and soil as a result it is naturally occurring in groundwater. Aesthetic concerns such as black staining or the formation of black precipitates is likely to occur when levels are greater than 0.050 mg/L. It is more likely to be found in areas where groundwater is low in oxygen because these conditions make manganese more soluble. Low oxygen groundwater conditions occur frequently in areas with organic sediments and significant wetlands.

Manganese levels greater than 0.300 mg/L in drinking water can increase the risk of health complications from long term consumption of water at those levels. Some studies suggest manganese can have effects on learning and behavior in children. It is also suspected to cause harm to the nervous system. Infants and people who have a liver disease are most at risk. Small amounts of manganese can sometimes be removed effectively by water softeners. Larger concentrations of manganese may require special treatment such as an oxidation unit. If treating drinking water, it is recommended to test after treatment to ensure it is reducing manganese below health advisory levels.

Table 13. Table of countywide manganese results.

Figure 47. Mean manganese concentration by town.

Phosphorus

Phosphorus is an essential nutrient for plants. Phosphorus applied as fertilizer or found in animal manure is commonly applied as an amendment to crops and is used to increase productivity of agricultural systems. However, too much phosphorus in freshwater systems can contribute to eutrophication (excessive aquatic plant/algae growth) in lakes and rivers. While phosphorus generally binds to soil, both particulate phosphorus and dissolved phosphorus are common pollutants from agricultural runoff. Phosphorus standards vary by water body type, however in Jefferson County they range from 0.02 mg/L (20 µg/L) to 0.075 mg/L (75 µg/L) depending on the lake and either 0.075 mg/L (75 µg/L) or 0.100 mg/L (100 µg/L) for rivers. There are no health concerns associated with phosphorus at levels typically found in groundwater and is not a routine test for private well owners to have performed.

Phosphorus in Jefferson County

Phosphorus in groundwater is less studied and data collected here provides some insight into typical levels in Jefferson County groundwater. With a mean concentration of 0.012 mg/L and median concentration of <0.005 mg/L, the vast majority of wells showed phosphorus levels below levels of environmental concern. While phosphorus contributions from surface waters remain an ongoing challenge throughout Wisconsin, there is little evidence that there is significant migration of phosphorus from the land surface into Jefferson County groundwater.

Figure 49. Individual phosphorus results for participating wells.

Figure 50. Mean phosphorus result by town.

Sulfate

Sulfate is naturally occurring in groundwater in some parts of Wisconsin due to sulfide minerals present in various geologic formations, including some of those found in Jefferson County. Sulfate concentrations over 250 mg/L may give water an off taste and cause diarrhea in people not accustomed to consuming water containing sulfate. Sulfate over 500 mg/L may lower milk production and butterfat production in dairy cows.

Jefferson County Results

Sulfate levels were generally greater in the northeastern portion of Jefferson County and is likely related to naturally occurring sulfide minerals present in the various bedrock layers encountered by wells in that region. Concentrations of sulfate were generally higher than what is observed in much of Wisconsin, but were not high enough to be relevant to health. The highest sulfate concentration measured in Jefferson County was 243 mg/L.

Figure 51. Sulfate concentration by individual well.

Table 14. Summary of countywide sulfate results.

Sulfate (mg/L)	Number	Percent
	οf	
	Samples	
Less than 25	267	32%
$26 - 50$	349	42%
$51 - 75$	170	20%
$76 - 100$	28	3%
Greater than 101	18	2%

Figure 52. Mean sulfate concentration by town.

Figure 53. Box plot for sulfate by town.

Sodium

Natural levels of sodium are generally less than 10 mg/L in Wisconsin groundwater, except in some areas of eastern Wisconsin where bedrock can be the source of sodium. Sodium can also be elevated from the use of water softeners (which exchange sodium for calcium and magnesium), road salting, or septic effluent.

Sodium is associated with increased blood pressure in susceptible populations. The USEPA and American Health Associated recommend less than 20 mg/L in drinking water for those individuals on a physician described no salt diet.

Jefferson County Results

Approximately 12% of samples are elevated because of the softening process. When accounting for those wells that are artificially elevated because of the softening process, there are still significant numbers of wells with elevated sodium concentrations that are from natural sources or potentially indicative of land-use impacts such as road salt.

There is strong correlation of chloride to sodium (r=0.88); as a result, road salt and septic system influences are likely explanations for the elevated levels. Wells located just south of Fort Atkinson, where many households with private wells are located within close proximity of one another is one area in particular where the use of septic systems (many of which are likely using water softeners) combined with the use of road salt, Is a potential explanation for elevated sodium.

Figure 54. Map of sodium levels for each participating well.

Table 15. Summary of countywide sodium results.

Figure 55. Mean sodium concentration by town.

Potassium

Potassium is naturally occurring but is normally less than 5 mg/L in Wisconsin groundwater. Potassium is essential for a variety of human health functions, although the amount obtained through drinking water is generally small compared to intake through food consumption. Elevated potassium levels are the result of softened water for those using potassium chloride as a softener salt.

Table 16. Summary of countywide potassium results.

Conclusions and Recommendations

This report summarizes the Jefferson County well water sampling conducted in 2023. A total of 828 private wells were analyzed for fifteen common well water quality parameters of interest to drinking water and environmental quality monitoring efforts. The wells selected were intended to be a representation of the diverse land cover, soils, and geology that influence groundwater quality accessed by the rural residents and communities of Jefferson County. Participation was voluntary; all participants received a copy of their individual results along with interpretive information.

The results of this work provide baseline data on the extent and geographic occurrence of both natural and human-induced contaminants. In addition, this work provides an overall assessment of well water quality in Jefferson County at a point in time. Outcomes of these efforts include the identification of factors responsible for well water quality, characterizing the spatial extent and occurrence of various chemical parameters, identifying avenues for potential investigations, and providing a solid foundation for future studies on groundwater quality changes or trends.

Regarding recommendations for well water testing, rural residences served by private wells are encouraged to test annually for common water quality parameters such as nitrate and bacteria. Given the prevalence of arsenic in Jefferson County, all private well owners should be encouraged to test for arsenic at least once, and more frequently if levels are elevated. Chloride and conductivity are also good indicators of changes in water quality and provide valuable insight into trends when monitored routinely. If water treatment is being used to reduce levels of health-related contaminants, water testing should also be performed annually for contaminants of concern to evaluate treatment effectiveness and ensure adequate removal efficiency.

Common barriers to well water testing include not knowing what to sample and not knowing where to submit samples. While well testing is ultimately the responsibility of individual landowners, Jefferson County may assist in these efforts by:

- Devoting staff time to organizing or facilitating convenient local well water testing opportunities to remove common barriers of testing.
- If funding exists, subsidizing the cost of testing could also be an option to strategically collect more detailed spatial data and/or explore testing of emerging contaminants.
- One of the project deliverables included a parcel level nitrate and chloride risk potential dataset. This information could be utilized to prioritize testing efforts in areas of greatest risk for contamination or utilize subsidized testing in those areas most likely to be impacted.

Other counties have initiated trend monitoring programs for assessment of nitrate and chloride trends. The results presented here represent an initial baseline that could be used as a starting point for analysis of trends or pursuit of contaminants of emerging concern. If interested in trends, testing a subset of the 828 wells annually could provide valuable information on whether Jefferson County groundwater quality is getting better, worse, or staying the same with respect to common water quality parameters such as nitrate and chloride. If interested in pursuing testing for an expanded list of compounds, elevated nitrate and chloride serve as an indicator of land-use impacts. Data from this work could be used to select wells for which additional testing for emerging compounds such as PFAS and or pesticides would be most beneficial (i.e. prioritizing testing of wells that are known to be impacted by land use). While grants and funding may be

available to support limited testing of emerging contaminants, it is important to be strategic with resources. When resources are not available and/or the risk of detecting certain contaminants is low, homeowners interested in pursuing additional testing may need to be directed to alternative testing options.

Geology influences certain aspects of well water quality including but not limited to arsenic, manganese, and other aesthetic concerns such as iron and hardness. Jefferson County has a greater occurrence of arsenic than what is typically seen statewide. Arsenic in Wisconsin is generally associated with geologic influence; and collecting more detailed geologic data in the Towns of Ixonia and Watertown could potentially inform well construction methods to avoid layers prone to arsenic. Consultation with Wisconsin Geologic and Natural History Survey who performed Quaternary and bedrock mapping of Jefferson County could help with understanding the extent of arsenic and associations of geology with other elements.

Other major factors that affect groundwater quality in Jefferson County include land uses such as agricultural practices and development density. Forest, prairie, and wetlands continue to diminish but are long known to have proven groundwater quality benefits; maintaining what remains of landscape diversity by protecting existing natural areas should be a priority.

When it comes to improving groundwater quality in agricultural areas, many farm fields would benefit from additional conservation practices.

- If funding or staffing is limited, focusing implementation on those areas identified as having a greater risk for nitrate contamination should be prioritized.
- Where not already implemented, the following conservation practices will have benefits to groundwater quality, however some will have greater impacts than others.
	- o Highest impact practices include conservation reserve program, prairie establishment, managed grazing, planting of perennial vegetation, restoring wetlands.
	- \circ Medium impact practices include cover crops, taking underperforming portions of the field out of production, diversifying crop rotations to include lower nitrogen demanding crops.
	- \circ Although the following would be considered low-impact compared to those previously mentioned, these do have benefits and are more easily adopted and should be encouraged on every farm: participation in nitrogen optimization programs to establish on farm economic optimal nitrogen fertilizer recommendations, not applying fall nitrogen, applying manure to actively growing crop, split application of nitrogen fertilizer, and crediting of nitrogen from irrigation water (where applicable).

Expansion of roads, parking lots, housing, and other development also will impact water quality in Jefferson County. Lawns, road salting activities, and septic system density are factors known to influence the quality of groundwater supplied to private wells. The following recommendations apply to areas near low, medium, or high development density:

- In new/existing subdivisions:
	- o Consider community sewer and water to avoid impacts of adjacent septic systems on nearby private wells.
	- \circ Encourage testing for additional health related parameters such as PFAS which have shown an association with this type of land-use.
- Homeowners should be encouraged to minimize fertilizer and pesticide use to limit the potential of these chemicals impacting neighboring wells and/or minimize lawns to maintain as much natural landscaping as possible.
- Work to educate homeowners and contractors on best practices for winter road salting.

The results summarized in this report provide an overview of typical well water quality and spatial variability. It is not a replacement for individual well water testing but does highlight relationships to land use and geology which can be used to guide future testing and management efforts in Jefferson County. While the wells tested are a small number of all private wells in the county, the Center remains committed to helping utilize this information to the benefit of all Jefferson County residents.

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Appendix A

Appendix B

(Top) Map of soil drainage used to calculate weighted drainage rank. (Bottom) Soil drainage rank is a weighted average of soil drainage classification using the area of each drainage classification within a 500 m buffer of the well multiplied by a number (1 very poorly drained to 7 for Excessively drained) and divided by the total area of the 500 meter buffer.

Source: Soil Survey Staff, natural Resources Conservation Service, United States Department of Agriculture. Soil Survey Geographic (SSURGO) Database

Soil Drainage Rank (500 m buffer)

Soil drainage rank description

- (7) Excessively drained Water is removed very rapidly. The soils are often coarse-textured and have very high hydraulic conductivity.
- (6) Somewhat excessively drained Water is removed from the soil rapidly. Internal free water occurrence is very rare or very deep. The soils are commonly coarse-textured and have high saturated hydraulic conductivity.
- (5) Well drained Water is removed from the soil readily but not rapidly. Internal free water occurrence is deep or very deep; annual duration is not specified. Water is available to plants throughout most of the growing season in humid regions. Wetness does not inhibit growth of roots for significant periods during most growing seasons. The soils are mainly free of redoximorphic features that are associated with wetness.
- (4) Moderately well drained Water is removed from the soil somewhat slowly during some periods of the year. Internal free water occurrence is moderately deep and transitory through permanent. The soils are wet for only a short time within the rooting depth during the growing season, but long enough that most crops that prefer well-drained soils (i.e. corn, soybean, wheat etc.) are affected. They commonly have a moderately low or lower saturated hydraulic conductivity in a layer within the upper 1 m, periodically receive high rainfall, or both.
- (3) Somewhat poorly drained Water is removed slowly so that the soil is wet at a shallow depth for significant periods during the growing season. The occurrence of internal free water commonly is shallow to moderately deep and transitory to permanent. Wetness markedly restricts the growth crops that prefer moist, well drained soils (i.e. corn, soybean, wheat etc.), unless artificial drainage is provided. The soils commonly have one or more of the following characteristics: low or very low saturated hydraulic conductivity, a high-water table, additional water from seepage, or nearly continuous rainfall.
- (2) Poorly drained Water is removed so slowly that the soil is wet at shallow depths periodically during the growing season or remains wet for long periods. The occurrence of internal free water is shallow or very shallow and common or persistent. Free water is commonly at or near the surface long enough during the growing season so that most crops cannot be grown, unless the soil is artificially drained. The soil, however, is not continuously wet directly below plow-depth. Free water at shallow depth is usually present. This water table is commonly the result of low or very low saturated hydraulic conductivity of nearly continuous rainfall, or of a combination of these.
- (1) Very poorly drained Water is removed from the soil so slowly that free water remains at or very near the ground surface during much of the growing season. The occurrence of internal free water is very shallow and persistent or permanent. Unless the soil is artificially drained, most crops that prefer well drained soil (i.e. corn, soybean, wheat etc.) cannot be grown. The soils are commonly level or depressed and frequently ponded. If rainfall is high or nearly continuous, slope gradients may be greater.

Appendix C

Agricultural land cover of Jefferson County was summarized within a 500 meter buffer of each well. The percentage of agricultural land was used in the ordinary least squares regression model for determination and prediction of nitrate risk.

Appendix D

Percent row crops within a 500 meter buffer of each participating well.

Appendix E

The Quaternary sediment classification at the well location.

NA

Appendix F

The percent dairy rotation within a 500 meter buffer of each participating well. Dairy rotation in Wiscland 2.0 layer is defined as land having corn grain, corn silage, and alfalfa in a rotation.

Appendix G

The percent hay/pasture in a 500 meter buffer from participating wells.

Appendix H

Percent of all agriculture in a 500 meter buffer of participating wells.

Appendix I

Casing below the water table in feet

Appendix J

Output of ordinary least squares regression models for nitrate. Analysis was performed using square root transformed nitrate-nitrogen concentrations.

```
Call:
lm(formula = NITRATE_SQRT ~ AG_PERC + FOREST_PERC + SEPTIC_COUNT_NORMALIZED +
    weighted.rank, data = df)
Residuals:<br>Min
              1Q Median 3Q Max
-1.9273 - 0.7214 - 0.2604 0.6217 4.1139
Coefficients:
Estimate Std. Error t value Pr(>|t|)<br>16-2.00146 1.24218 1.264 5.64e-16 1.24218
(Intercept) -2.00146 0.24218 -8.264 5.64e-16 ***<br>AG_PERC - 0.51327 0.18547 2.767 0.00578 **
                           0.51327 0.18547 2.767 0.00578 **<br>-0.71301 0.49353 -1.445 0.14893
FOREST_PERC -0.71301 0.49353 -1.445 0.14893 
SEPTIC_COUNT_NORMALIZED   0.62437<br>weighted.rank   0.79406
                                        0.07078 11.218 < 2e-16 ***
---
Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' ' 1
Residual standard error: 1.019 on 818 degrees of freedom
   (5 observations deleted due to missingness)
Multiple R-squared: 0.1978, Adjusted R-squared: 0.1939
F-statistic: 50.43 on 4 and 818 DF, p-value: < 2.2e-16
-----------------------------------------------------------------------------------------------------------------------------
Output of ordinary least squares regression models for chloride. Analysis was performed using log 
transformed chloride concentrations. 
Call:
lm(formula = LOG_CHLORIDE ~ AG_PERC + URBAN_PERC + weighted.rank,
    data = dfResiduals:
Min 1Q Median 3Q Max<br>1.46164 -0.27399 0.06219 0.32458 1.63275-
                     0.06219 0.32458 1.63275
Coefficients:
                Estimate Std. Error t value Pr(>|t|) 
(Intercept) 0.81044 0.11859 6.834 1.61e-11 ***
AG_PERC 0.16076 0.09593 1.676 0.09416 . 
                             0.14235 7.398 3.41e-13 ***<br>0.02954 2.979 0.00298 **
weighted.random 0.08800---
Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' ' 1
Residual standard error: 0.5143 on 822 degrees of freedom
   (2 observations deleted due to missingness)
Multiple R-squared: 0.1093, Adjusted R-squared: 0.106
F-statistic: 33.62 on 3 and 822 DF, p-value: < 2.2e-16
```


Kevin Masarik, Abby Johnson, & Patricia Cicero June 2024

Center for Watershed Science and Education **College of Natural Resources** University of Wisconsin-Stevens Point

Extension UNIVERSITY OF WISCONSIN-MADISON

Jefferson County Well Water Quality Inventory – 2023

Kevin Masarik1 Abby Johnson1 Patricia Cicero2

¹The Center for Watershed Science and Education is a partnership between the College of Natural Resources at the University of Wisconsin – Stevens Point and the Natural Resources Institute at the University of Madison, Division of Extension

2 Jefferson County Land and Water Conservation Department

Final Report produced in partial fulfillment of contract with Jefferson County

We would like to thank all of the Jefferson County community members that agreed to submit samples or have samples collected from their wells. Without their interest and willingness to participate, this report would not have been possible.

Cover photo: Eli Wedel

Executive Summary

Groundwater is the principal water supply for Jefferson County municipalities, industries, and rural residents. While municipal water supplies are regularly monitored and required to meet drinking water standards, private well owners are responsible for deciding when to test, what to test for, and what to do if there is a problem. This work summarizes a one-year effort of Jefferson County and the University of Wisconsin – Stevens Point Center for Watershed Science and Education to characterize well water quality accessed by Jefferson County residents. The information will be used to assist rural residents with the management of groundwater and private well water systems for common well water quality problems and better understand how land use and geology are impacting this important resource.

In total, 828 samples were collected and analyzed for sixteen different water quality parameters as part of the 2023 sample inventory. Jefferson County's groundwater can generally be characterized as basic (mean $pH = 8.2$), hard water (mean total hardness = 415 mg/L as CaCO₃), and as having high alkalinity (mean = 356 mg/L as $CaCO₃$). These aesthetic characteristics of the water are largely influenced by the geologic materials groundwater is stored and transported in and are typical for southeastern Wisconsin. Slightly higher hardness and other dissolved minerals were observed in northeastern Jefferson County.

Nitrate is a common health-related contaminant found in Wisconsin's groundwater. Jefferson County's groundwater has a mean nitrate-nitrogen concentration of 2.6 mg/L. Seven percent of wells tested above the 10 mg/L nitrate-nitrogen drinking water standard and were considered unsuitable for drinking with respect to nitrate. Statistical analysis suggested soil drainage was the strongest predictor with agricultural land cover and septic density also being significant for explaining both the extent and magnitude of nitrate in Jefferson County's groundwater.

Chloride provides additional insight into the effects of land-use on water quality. The mean chloride concentrations in Jefferson County was 42.0 mg/L. Elevated chloride concentrations were related most significantly to development density (i.e. roads and septic systems) followed by soil drainage and agricultural landcover.

Arsenic is naturally occurring but occurred above the health-based drinking water standard of 0.010 mg/L in 7% of samples and was measured at detectable levels in 27% of well samples. Manganese and iron are common aesthetic concerns associated with Jefferson County groundwater. Approximately 30% and 23% of wells had levels of iron and manganese respectively that would likely contribute to taste and staining issues without some sort of treatment. Additionally, 1% of wells detected manganese greater than health-advisory levels of 0.300 mg/L.

This work provides a robust baseline dataset of well water quality in Jefferson County for common health and aesthetic water quality concerns of rural residents of Wisconsin. The data can be used to effectively target well water outreach and testing in areas that are more at risk for nitrate and other contaminants such as arsenic. In addition, predictive models help to provide insight into well water quality throughout the county for nitrate and chloride. Lastly, the information outlines recommendations for future outreach and land management efforts in Jefferson County.

Background

Introduction to Jefferson County Groundwater

Wisconsin receives on average about 32 inches of precipitation annually. Almost 2/3 (approximately 20 inches) of this precipitation ends up back in the atmosphere by direct evaporation or by passing through plants in the process of transpiration. The remaining 12 either soaks into the ground past

the root zone of plants, or may runoff directly into lakes, rivers, streams or wetlands. The rate at which water soaks into the ground is determined mostly by the uppermost soil layer. Runoff is generated when rain falls (or snow melts) faster than water can infiltrate, or soak into the soil.

Fine-textured soils such as clay do not allow water to infiltrate very quickly. They generate more runoff than coarse-textured soils made up of mostly sand, which allow more infiltration. On average, only about 2-6 inches of water reaches Wisconsin lakes and rivers as runoff.

The remaining 6-10 inches of annual precipitation is an estimate of how much water infiltrates past the root zone of

or Groundwater

Figure 1. Relative contribution of various components of the water cycle as they relate to Jefferson County. The unsaturated zone is separated from the groundwater to illustrate the water table elevation. Changes in water table elevation are used to infer groundwater flow direction.

plants and ultimately becomes groundwater. Groundwater recharge is heavily dependent on the drainage classification of the soil (Appendix B). The infiltrating water moves downward because of gravity until it reaches the water table, the point at which all the empty spaces between the soil particles or rock are completely filled with water. The water table represents the top of the groundwater resource. Groundwater moves very slowly between particles of sand and gravel or through cracks in rocks. Water-bearing geological units such as sand and gravel are called aquifers.

Groundwater is always moving. It is able to move because the empty spaces within aquifers are interconnected. The size and connectivity of the spaces within an aquifer determine how quickly groundwater moves, how easily it is contaminated, and how much water a well is able to pump.

Groundwater moves as a result of differences in energy. Water at any point in an aquifer has energy associated with it, and its movement can be predicted by measuring changes in energy between two locations. More simply, groundwater moves from high energy to low energy. One measurement

of energy is groundwater elevation. Groundwater elevation maps show the height of the top of the groundwater above a common measuring point, which is sea level. A map of water table elevation available for Jefferson County allows for generalized determination of groundwater flow direction [\(WGNHS, 1976\)](https://wgnhs.wisc.edu/catalog/publication/000283/resource/ic33plate01).

Groundwater generally moves from areas where the water table elevation is higher to areas where it is lower. Arriving at these low spots on the landscape, it discharges to surface waters, such as a river, stream, lake, spring, or wetland. Because they are connected, scientists generally consider surface water and groundwater as a single resource.

To know where water discharging into a lake or stream originated, it is important to understand the idea of a watershed. A watershed is the land area that contributes water to a stream, river or lake – whether that water arrives above ground or below it. The surface and ground- watersheds for a lake or stream are often similar, but not identical.

Figure 2. Rain or snow that falls within a watershed boundary moves via runoff or as groundwater flow to a common discharge location, usually a river or stream. Smaller watersheds can be nested within larger regional watersheds.

Topographic maps are used to determine the boundaries of surface watersheds (Appendix A) and water table elevation maps are used for ground watershed boundaries (WGNHS, 1976). These boundaries are often referred to as divides; water on one side of the divide flows in the opposite direction of water on the other side. Small watersheds of tributary streams are nested within the larger watershed of the river or large waterbody that they feed into. All groundwater from Jefferson County eventually ends up in the Mississippi River; the path water takes to get there depends on which watershed the rain or snow is deposited in.

Aquifer Materials of Jefferson County

Aquifers are the geologic materials that store and transmit groundwater. These geologic materials can be quite variable depending on where you are in the county. Here we provide a generalized overview of Jefferson County geology; however for those interested in learning more there is extensive data and resources on the Quaternary and bedrock geology of Jefferson County available from the Wisconsin Geologic and Natural History Survey (Ives and Rawling, 2022; Stewart, 2024).

Figure 3. Generalized bedrock geology of Jefferson County. Map represents the uppermost bedrock unit. Legend indicates layers as they would occur from the oldest layer (bottom) to the youngest layer (top) and the order layers would occur (Map Layer Source: Mudrey et al., 2007).

The lowermost geologic unit found in Jefferson County are layers of Precambrian crystalline bedrock consisting of quartzite, a metamorphic rock that is completely crystalline and lacks the pore space for water to reside in. Groundwater scientists have shown that these ancient crystalline rocks are generally a poor aquifer with limited amounts of water only in fractures. Wisconsin's groundwater is generally stored in the sedimentary geologic units above the crystalline bedrock, which is why groundwater wells seldom extend down into crystalline rock.

Sandstone aquifers deposited during the Cambrian period overlay the crystalline rocks in most of Jefferson County. The exception are small outcroppings of quartzite in northwestern Jefferson County. Sandstone aquifers were formed when a prehistoric ocean covered the area and sand on the ocean floor was naturally cemented together over time to form sandstone. Sandstone has empty spaces between the cemented sand grains that are interconnected allowing water to move with relative ease. As a result, sandstone is a very productive aquifer and a major source of water for Wisconsin residents and communities.

Overlaying the Cambrian sandstones are additional layers of dolostone and sandstone materials deposited during the Ordovician Period when sea levels rose and fell in this part of the world. Dolostone consists of calcium and magnesium carbonate materials that contribute to aesthetic concerns related to water hardness. Dolostone is the uppermost bedrock material encountered by most wells in eastern Jefferson County. Dolostone is susceptible to fracturing, and where fractured dolostone occurs close the surface (less than 25 feet), these areas can be more susceptible to groundwater contamination from rapid infiltration of water from the surface down into the groundwater. Shale may be found as the uppermost bedrock unit in a few discrete areas of eastern Jefferson County. Shale layers do not transmit water very readily and can be associated with less than desirable water quality, as a result most wells will bypass this layer.

This resource characteristic map was derived from generalized statewide information at small scales, and cannot be used for any site-specific purposes.

Map source: Schmidt, R.R., 1987, Groundwater contamination susceptibility map and evaluation: Wisconsin Department of Natural Resources, Wisconsin's Groundwater Management Plan Report 5, PUBL-WR-177-87, 27 p.

Figure 4. Generalized depth of unconsolidated surficial materials before encountering bedrock (Map Layer Source: Protecting Wisconsin's Groundwater Through Comprehensive Planning, 2007)

Lastly, are the surficial deposits consisting of meltwater stream sediment, lake sediments, organic sediments, or glacial sediment which were deposited recently by geologic standards. These materials are the result of Jefferson County's glacial past. Since the materials left behind by the glaciers are not cemented together, geologists refer to these materials as unconsolidated deposits. These materials consist of sand, gravel, peat, loam, clay, and organic sediments that can be less than 5 feet thick before encountering bedrock to more than 100 feet thick in some of Jefferson County's river valleys. The spaces between the particles are often well connected and allow for abundant water storage and easy movement of groundwater through the aquifer. This ease of water capture and movement can also make it more vulnerable to contaminants. The depth of these unconsolidated materials also have implications for well construction methods, depths, and casing.

Wells and Well Construction

All Jefferson County residents rely on groundwater as their primary water supply. Wells are used to extract water from the ground for a variety of human activities. Rural residents rely on private wells which typically serve an individual home. Residents of cities and some villages rely on municipal water systems, which often consist of multiple high-capacity wells. High-capacity wells are also used to irrigate fields for growing crops or may be used by other industries and activities in Jefferson County.

A well is a vertical hole that extends into the soil and/or rock. Wells must be deep enough so that they extend past the water table into the groundwater aquifer. The groundwater may be very close to the land surface for wells located near a lake, river or stream. However, for those located on the top of a hill, the

A private well used to supply water to rural residential home.

well needs to be deeper simply because the distance to access the water table is greater.

A well's casing and screen help to prevent the well borehole from filling in with sediment and other geologic material. The depth of casing or location of a well screen also determines where in the aquifer the well is receiving water from. Casing depth or screen location determines the capture zone or area of influence for a given well. As water is pumped or removed from the well, water is contained in the spaces in adjacent rock or sand/gravel material replaces the water that was removed. While people might like to think of groundwater as being very old, the truth is most water supplied to wells in Jefferson County is likely to be only a couple of years to maybe decades old.

Unlike high capacity municipal or irrigation wells, private residential wells generally don't use enough water to create a significant cone of depression (i.e. lowering of the water table around the well). Assuming each individual in a household uses 50-100 gallons per day of water, this is not enough to greatly alter the flow direction of groundwater or cause a cone of depression. We can think of private wells in most instances as simply intercepting groundwater along its normal flow path.

The capture zone of a well will be close to the well if pulling water from near the top of the water table. Knowing the exact capture zone for wells cased deeper into the water table can be more difficult to determine. Wells in the Jefferson County inventory range from shallow wells only 34 feet deep to drilled wells up to 400 feet deep.

Figure 5. Diagrams illustrating how well and casing depth influence the capture zone of a well. Wells in which the casing extends further below the water table will tend to have capture zones that are located further away from the well (a) than one in which the casing does not extend as far or may not extend past the water table (b).

While well depth can be important for water quality, casing depth below the water table also plays a critical role in determining what part of an aquifer a well is pulling water from. Wells with casing that finishes above the static water level (SWL) or extend a short distance into the aquifer are generally accessing water that is younger and originated at a distance closer to the well. If the casing extends deeper into the aquifer; the water is generally going to be older and accesses water that may be influenced by a combination of flow paths coming from further away. In this situation, land-use impacts may be less noticeable because of dilution from various landcovers that influence water quality at greater aquifer depths.

Figure 6. Diagram illustrating casing depth below the aquifer. Colors correspond to symbol colors used in Figure 7.

Figure 7. Diagram illustrating casing depth below the aquifer.

Municipal systems are required to regularly test their water and have an obligation to ensure it meets government standards. Meanwhile, in rural areas, residents are largely on their own because they rely on private wells for their daily water needs. Private well owners benefit from well construction regulations, but they do not benefit from the day-to-day oversight of municipal water systems.

The state's well code, administered by the Wisconsin Department of Natural Resources, is based on the premise that a properly constructed well should be able to provide water free of bacteria without treatment. A mandated bacteria test performed after a well is first drilled is meant to verify if it is providing sanitary water at the time of construction. Updates to the state well code now require new wells to be tested for nitrate; however the majority of wells are not tested as frequently as recommended and most have not been tested for anything beyond bacteria or nitrate. Each owner must decide whether – and how – to verify their well continues to produce quality water.

The objective of the Jefferson County Well Water study was to provide a current assessment of Jefferson County well water quality with regard to some of the common health contaminants and other elements relevant to water aesthetics, geologic and land-use considerations. Information gained from testing of wells will be used to inform outreach efforts, guide future management decisions, target wells for more in-depth testing, and provide a baseline of water quality that can be used to understand whether groundwater quality is changing over time.

Methods and Materials

Recruitment

Using available well construction records and other publicly available datasets, the Center for Watershed Science and Education worked to develop a recruitment list of wells and landowner contact information. Only wells assigned a Wisconsin Unique Well Number and locatable well construction information (i.e. well depth, casing depth, static water level) were sampled as part of this project. In addition to well construction information, additional information on soil drainage, geology, and land cover within a 500 m buffer was also summarized for each well.

A total of 2,019 wells were selected as part of the initial recruitment. The recruitment list provided a good representation of groundwater being used to provide water to rural residential wells and accounts for those areas where more people are relying on private wells. There are parts of Jefferson County's groundwater that may be underrepresented because there are no landowners with private wells located in those areas (i.e. large wetlands, state parks, etc.).

Recruitment materials consisted of a mailed letter describing why the landowner was being contacted along with additional information about the project. Landowners were asked to respond using a pre-paid postcard. A total of 948 landowners (47% of those initially contacted) indicated their willingness to participate in the well monitoring program.

Sampling kits were mailed in late April 2023. Each kit included a sample bottle, sampling instructions, and a pre-paid mailer for participants to enclose materials in. Participants were instructed to sample an untreated faucet. If not sure which faucet to use, they were asked to collect the sample from their cold-water kitchen faucet which is generally untreated in most households. Following sample collection, participants were asked to take the pre-paid mailer to a Postal Service counter. Participants were given approximately three weeks to submit their samples. Landowners that did not submit a sample prior to the deadline were sent a reminder indicating that we would still accept samples up to an additional month beyond the original deadline.

A total of 828/948 (87%) samples were successfully sampled prior to the cutoff date and were analyzed by the Water and Environmental Analysis Laboratory which is state-certified by the Wisconsin Department of Natural Resources to perform analysis of potable water for common well water quality concerns included in this inventory.

Individual well test results were mailed to participants following completion of water quality analysis. Each participant received a copy of their individual test results along with an interpretive guide and overall summary of the results. Results were also integrated into an online dashboard that's part of Jefferson County Well Water Quality Inventory. The dashboard can be assessed online at[: http://68.183.123.75:3838/County-Apps/Jefferson/](http://68.183.123.75:3838/County-Apps/Chippewa/)

Statistical Analysis

Summary statistics were computed using R version 4.4.1 (R Foundation for Statistical Computing). Ordinary least squares (OLS) regression was used to understand relationships between nitrate and chloride to other factors such as percentage of various land cover categories and a weighted soil drainage rank. The same attributes were determined for the centroid of every parcel in Jefferson County. The statistical models were then applied to the data for each parcel to develop maps of inferred nitrate-nitrogen and chloride concentrations for Jefferson County.

Results and Discussion

In this section we provide information on each of the parameters and overall summaries of the results for the 828 samples that were part of the Jefferson County Well Water Quality Inventory. Countywide statistics for each parameter are summarized in Table 1. Results of the Jefferson County inventory are mostly reported in units of milligrams per liter (mg/L). Please note that milligram per liter is equivalent to parts per million.

Additional, information on each of the individual analytes including maps and boxplots by municipalities can be found in the subsequent sections.

Figure 8. Boxplots are used to summarize results by individual municipalities and other factors. The following diagram describes how to interpret boxplots used in subsequent pages.

	Units	Minimum	Mean	Median	Maximum	# of samples
Total Hardness*	mg/L as CaCO ₃	369	415	411	1260	729
Alkalinity	mg/L as CaCO ₃	26	356	356	535	828
Conductivity	umhos/cm	161	839	798	3190	828
pH	Standard units	7.1	8.2	8.2	8.9	828
Nitrate- Nitrogen	mg/L	< 0.1	2.6	< 0.1	28	828
Chloride	mg/L	0.6	42	24	817	828
Arsenic	mg/L	< 0.005	0.007	< 0.005	0.081	828
Iron*	mg/L	< 0.007	0.900	0.037	62.0	729
Calcium*	mg/L	18.4	86.9	87.0	252	729
Manganese*	mg/L	< 0.001	0.049	0.015	4.1	729
Phosphorus	mg/L	< 0.005	0.012	< 0.005	0.39	828
Sulfate	mg/L	< 0.1	38	34	243	828
Potassium	mg/L	0.038	1.9	1.3	42	828
Magnesium*	mg/L	27.8	48.1	47.1	153	729
Sodium*	mg/L	1.7	18.5	7.4	288	729

Table 1. Summary statistics for countywide 2023 Jefferson County well water samples.

*Softened samples removed from summary statistics for Total Hardness "<" symbol in front of number means that value is below limit of detection.

Nitrate-Nitrogen

Nitrate is a form of nitrogen commonly found in agricultural and lawn fertilizer that easily dissolves in water. Nitrate is also formed when waste materials such as manure or septic effluent decompose. The natural level of nitrate in Wisconsin's groundwater is less than 1 mg/L of nitratenitrogen. Levels greater than this suggest groundwater has been impacted by various land-use practices. There is a health-based drinking water standard of 10 mg/L reported as nitrate-nitrogen.

Why Test for Nitrate

Nitrate is an important test for determining the safety of well water for drinking. In addition, nitrate is a test that allows us to understand the influence of human activities on well water quality. Because nitrate has multiple sources and moves easily through soil, it serves as a useful indicator of land-use impacts to a well. An annual nitrate test is useful for better understanding whether water quality is getting better, worse, or staying the same with respect to certain land-uses/sources mentioned above.

Health Effects of Nitrate in Drinking Water

Nitrate-nitrogen levels greater than 10 mg/L may result in the following potential health concerns:

- **Infants less than 6 months old –** blue baby syndrome or methemoglobinemia is a condition that can be fatal if left untreated
- **Women who are or may become pregnant –** may cause birth defects
- **Everyone –** may cause thyroid disease and increase the risk for certain types of cancer

Infants less than 6 months old and

women who are or may become pregnant should not drink water or consume formula made with water containing more than 10 mg/L of nitrate-nitrogen. Everyone should avoid long-term consumption of water with greater than 10 mg/L of nitrate-nitrogen.

Ways to reduce nitrate in your drinking water

Sometimes drilling a new well or reconstructing an existing well may provide water with less nitrate. If you have high nitrate, extending the casing deeper into the water table can sometimes result in lower levels of nitrate. If drilling a new well or reconstruction is not possible, another way to reduce nitrate is to install a water treatment device approved for removal of nitrate. Please note that if using treatment for nitrate, routine testing is necessary to make sure it is functioning properly.

Water Treatment for Nitrate

While efforts should be made to reduce the amount of nitrate that reaches groundwater rather than rely on treatment; water treatment can be a necessary short-term or long-term solution for obtaining safe drinking water. Treatment for nitrate is very specific and requires certain treatment technologies. Treatment devices labeled as having NSF/ANSI 53 certification have been vetted by the National Sanitation Foundation. The following types of systems may be appropriate depending on the amount of water you are looking to treat:

- *1) Point-of-use devices treat enough water for drinking and cooking needs*
	- Reverse Osmosis
	- **Distillation**
- *2) Point-of-entry systems treat all water distributed throughout the house*
	- Anion Exchange

Jefferson County Results

The Jefferson County mean nitrate-nitrogen concentration was 2.6 mg/L; meanwhile 61% of wells measured levels less than 1 mg/L which is generally considered to be natural or background levels of nitrate in groundwater. Seven percent of wells sampled exceeded the 10 mg/L nitrate-nitrogen drinking water standard which is similar to the current statewide average of 7.3% (DATCP, 2023).

The Towns of Koshkonong and Aztalan reported the highest mean concentrations of nitratenitrogen followed by Oakland, Waterloo, and Cold Spring (Figure 10, 11). While deeper casing did not always result in low nitrate levels, nitrate levels generally decreased as the casing depth below the water table increased (Figure 12). In addition, as soils become more poorly drained, nitratenitrogen concentrations decreased (Figure 13).

Figure 9. Nitrate-nitrogen results for the 2023 well testing.

Table 2. Summary table of nitrate-nitrogen for countywide test results.

Figure 10. Mean nitrate-nitrogen by municipality.

Figure 11. Boxplots of nitrate-nitrogen by town.

Figure 12. Boxplots of nitrate-nitrogen concentration by casing depth (ft) below the water table. Average and median nitrate-nitrogen concentrations generally decreased as the depth below the water table increased. Red dashed line indicates the 10 mg/L drinking water standard.

Figure 13. Boxplots of nitrate-nitrogen concentration by soil drainage classification. Mean and median nitrate-nitrogen concentration decreases as the ability of the soil to drain decreases. Red dashed line indicates the 10 mg/L drinking water standard.

A OLS regression model of nitrate (Appendix X) indicated that soil drainage in the vicinity of the well had the strongest overall influence (p<0.001) on nitrate, followed by percent agricultural activity within a 500 m buffer ($p = 0.006$), septic system density ($p=0.007$), and percent forest cover within 500 m buffer (p=0.15). Whereas increases in the percent of agricultural land cover and number of septic systems were associated with increased nitrate-nitrogen concentrations, more forest land cover had a decreasing impact on nitrate predicted by the model (Appendix J). Overall the model was able to explain 19.8% of the variability in nitrate-nitrogen concentrations.

Land cover and soil drainage information within a 500-meter buffer of each parcel centroid was determined. The multiple linear regression model was then applied to the data from each parcel. Figure 14 shows the results of that model applied to individual parcels as a map of predicted nitrate-nitrogen concentration. The model has generally good agreement with areas that well water samples were elevated and areas where nitrate-nitrogen was generally low.

Nitrate is dependent on a variety of factors which include land-use, soils, geology, well depth, casing depth, etc. Even under similar land cover categories, the land cover data used for this analysis cannot determine the degree to which management may differ between owners. For example, sources and rates of nitrogen may differ, cover crops may be used on some fields and not others, or types of crops planted may have changed since 2017 when the Wiscland data layer was published.

As a result, predicting high nitrate risk does not mean wells in those areas are guaranteed to have elevated nitrate, but does suggest a greater likelihood of detecting nitrate at elevated levels and generally agrees well with the actual data (Figure 14). Predictive models like these can be used to inform county outreach strategies or prioritize areas for additional conservation management.

Figure 14. Predicted nitrate-nitrogen concentration by land parcel in Jefferson County. The measured nitrate-nitrogen concentrations of wells participating in 2023 countywide well water inventory are also included in the map.

Agriculture and Nitrate

Agricultural activities are one of the factors that influence the amount of nitrate that gets into groundwater. While significant amounts of nitrogen are taken up by crops, not all of the nitrogen applied as fertilizer/manure is removed via the harvested portion of the plant. Heavy rains during the growing season can push nitrate past the reach of plant roots. Meanwhile, any nitrate left over in the soil at harvest time is likely to leach into groundwater with autumn rains and/or spring snow melt.

Nitrate leaching is largely a function of nitrogen fertilizer/manure inputs and the amount of nitrogen removed via harvested material. As a result, nitrate leaching estimates can be made when you know how much fertilizer was applied and the yield that was obtained on that field (Meisinger and Randall, 1991).

Figure 15. Nitrogen fertilizer recommendations (in pounds per acre) for various crops growing in Wisconsin. Asterisk (*) indicates legumes. (Source: Nutrient application guidelines for field, vegetable, and fruit crops in Wisconsin. A2809. Laboski and Peters, 2012. University of Wisconsin-Madison).

This budget approach often reveals that even fields with nutrient management plans are capable of leaching nitrate-nitrogen that is in excess of what is considered suitable for drinking water (i.e. 10 mg/L). Depending on the soil type and other factors, it's estimated that 20-50% of the nitrogen applied as fertilizer may leach past the root zone into groundwater (Shrethsa et al., 2023). Applying fertilizer at the right rate, time, source, place will maximize profitability and minimize excessive losses of nitrogen to groundwater; however additional practices are often necessary if looking to improve water quality in areas with susceptible soils and geology.

As the OLS model shows, soil drainage can also play a role in nitrate leaching. Poorly drained soils, particularly in the presence of organic matter, promote the conversion of nitrate into gaseous forms of nitrogen. These conditions reduce the amount that ends up leaching to groundwater.

Figure 16. Illustration of the relationship between crop type, the susceptibility of groundwater to contaminants such as nitrate, and the amount of nitrate that leaches under various scenarios. The plane represents the baseline level of nitrate leaching expected as the result of what are generally considered to be acceptable management practices.

Figure 17. Potential leachable N (nitrate) can be calculated using a nitrogen budget approach. If various inputs are known and a reasonable estimate of yield can be made, estimating leachable nitrogen can be performed.

Minimizing nitrate leaching to groundwater fundamentally requires that we think about how best to maintain nitrogen in the top one to two feet of soil where plants are most likely to capture it. If nitrate in groundwater is an issue, improvements to groundwater quality below agricultural systems will only be observed when the following are achieved: 1) increasing yield with the same amount of nitrogen, 2) achieve the same yield with less nitrogen, 3) increase long-term soil organic matter levels which helps to store organic nitrogen in the soil and also increase water holding capacity, 4) temporary storage of nitrogen by cover crops that can be used to reduce nitrogen inputs to the next year's crop.

While significant nitrate can be lost during the growing season, particularly during wet years, leaching post-harvest through the following planting season may represent the majority of leaching losses during moderate to dry years (Masarik et al., 2014). Therefore, multiple strategies that reduce nitrogen fertilizer inputs, make nitrogen available when the plant needs it most, combined with additional activities that encourage active root systems or minimize decomposition during the fall and spring should all be explored.

The following ideas are actionable activities that will help to reduce nitrate concentrations in groundwater and nearby wells:

- You may not need as much nitrogen fertilizer as you think, conduct your own on-farm rate trials to develop customized fertilizer response curves for your farm.
- Utilize conservation incentive programs to take marginal land or unprofitable parts of fields out of production.
- Diversify cropping systems to include less nitrogen intensive crops in the rotation (see Figure 15 for list of crops and nitrogen recommendations).
- Explore and experiment with the use of cover crops, intercropping, perennial cropping systems, or managed grazing to reduce nitrate losses to groundwater. Perennial cover, particularly diverse cover with multilayered root systems will have the greatest potential to reduce nitrate losses.

Septic systems and nitrate

Septic systems are designed to deactivate pathogens from wastewater and filter out other potential pollutants such as phosphorus, however other dissolved constituents like nitrate/chloride pass easily through drainfields into groundwater below. It is important to point out here that even properly functioning septic systems are contributors of nitrate to groundwater, although in traditional rural development the degree of influence is much less than agricultural systems.

Figure 18. Illustration of nitrogen leaching estimates for a twenty-acre agricultural field of corn (left) versus a twenty-acre parcel with one septic system drainfield for a 3 person household (right).

We can use a nitrogen budget approach to again understand why this might be the case. On average a septic system would be expected to leach between 16-20 pounds of nitrogen per year (EPA 625/R-00/008). If we compare this to an agricultural field that leaches 32 pounds per acre (Masarik, 2014) they may not seem that different. However, traditional rural development often has one septic system on a large parcel where the impact of nitrate leaching is offset by the rest of the property acreage (Figure 18). In some instances the impacts may be more evident; for instance if a well is directly downgradient of a septic drainfield or there are large numbers of drainfields in close proximity to one another.

When the density of septic systems in a small area increases, there is a greater potential for higher nitrate concentrations resulting from the increased nitrate loads to groundwater relative to the area. The smaller the lot size the greater potential impact that will result from septic systems in close proximity to one another, not only with respect to nitrate but also other compounds associated with household wastewater (ex. pharmaceuticals, personal care products, PFAS, etc.). For the example in Figure 18, we'd estimate that lot sizes of 0.6 acres in a 20 acre development with septic systems would essentially have the same impact as a 20 acre agricultural field leaching 32 lbs of nitrogen per acre. Portions of Jefferson County where subdivisions are served by private wells and septic systems on lot sizes of 2 acres or less, may be prone to elevated nitrate and other compounds as a result of development type and density.

Figure 19. (Right) Picture of subdivision with homes served by private wells and septic system drainfields. Groundwater flow direction is from upper-left to lower-right. Orange shapes illustrate hypothetical plumes paths downgradient of drainfields. Lawn fertilizers in excess of what the lawn is able to use may also represent a source of nitrate to groundwater in these settings.

Chloride

In most areas of Wisconsin, chloride concentrations are naturally low (usually less than 10 mg/L). Higher concentrations may serve as an indication that the groundwater supplied to your well has been impacted by various human activities. Sources of chloride include agricultural fertilizers (chloride is a companion ion of potash fertilizers), septic system effluent (particularly from households with water softeners), road salt, and manure/other biosolids. There is increasing concern over water quality impacts of chloride on groundwater and surface waters. Having baseline chloride concentrations in well water will allow for future testing to understand trends in chloride concentrations over time.

Interpreting Chloride Concentrations

Chloride is not toxic at typical concentrations found in groundwater. Unusually high concentrations of chloride (greater than 100 mg/L) are often associated with road salt and may be related to nearby parking lots or road culverts where meltwater from winter deicing activities often accumulates. Water with concentrations greater than 250 mg/L are likely to contain elevated sodium and are sometimes associated with a salty taste; high chloride levels are also more likely to be corrosive to certain metals.

Jefferson County Results

Natural or background levels of chloride (<10 mg/L) were observed in 23% of wells, 52% showed some slight impacts, 16% moderate impact, and 8% had evidence of significant impacts. High levels of chloride are often found adjacent to major roadways or near urban areas where road salting is more prevalent. The Towns of Sullivan and Koshkonong had the greatest mean chloride concentrations. Similar to nitrate, chloride levels generally decreased as the casing depth below the water table increased (Figure 23).

Table 3. Summary table of chloride for countywide test results.

Figure 21. Mean chloride concentration by town.

Figure 22. Boxplots of chloride by municipality.

Figure 23. Boxplots of chloride by casing depth below the water table.

A OLS regression model of chloride (Appendix J) indicated that percent of urban land cover within a 500 m buffer of the well had the strongest overall influence (p<0.001) on chloride, followed by soil drainage in the vicinity of the well ($p = 0.003$), and lastly agricultural land cover within a 500 m buffer (p=0.094). Overall the model was able to explain 11% of the variability in chloride concentrations.

The multiple linear regression model was then applied to the data from each parcel. Figure 25 shows the results of that model applied to individual parcels as a map of predicted chloride concentration. Predicted chloride levels did not always agree with the actual well water data, however it does highlight the role of urban areas and overall influence that road salt activities play in contributing to elevated chloride in groundwater.

Figure 25. Map of predicted chloride concentration by parcel created using statistical model of chloride for 2023 Jefferson County well water results.

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Total Hardness

The total hardness test measures the amount of calcium and mangnesium in water. Calcium and magnesium are essential nutrients, which generally come from natural sources of these elements in rock and soils (i.e. carbonate rocks). The amount present in drinking water is generally not a significant source of these nutrients compared with a healthy diet. There are no health standards associated with total hardness in your water, however; too much or too little hardness can be associated with various aesthetic issues that can impact plumbing and other functions.

Because total hardness is related to the rocks and soils that water flows through on its way to a well, we would expect total hardness concentrations to be fairly stable from year to year. Any changes observed in total hardness concentrations may help us better understand the influence of weather variability during the year on well water quality on an individual well. Because hardness concentrations have been shown to increase when nitrate and/or chloride increase, the total hardness test is a good complement to other tests.

Interpreting Total Hardness Concentrations

Hard Water: Water with a total hardness value greater than 200 mgL is considered hard water. Hard water can cause lime buildup (scaling) in pipes and water heaters. Elements responsible for water hardness can also react with soap decreasing its cleaning ability, can cause buildup of soap scum, and/or graying of white laundry over time. Some people that use hard water for showering may notice problems with dry skin.

Soft Water: Water with a total hardness concentration less than 150 mg/L is considered soft. Water with too little hardness is often associated with corrosive water, which can be problematic for households with copper plumbing or other metal components of a plumbing system.

Ideal: Water with total hardness between 150-200 mg/L is generally an ideal range of water hardness because there are enough ions to protect against corrosion, but not too many that they contribute to scale formation. While it is a personal preference, households with hardness in this range generally don't require additional treatment.

Jefferson County Results

Mean total hardness levels were 415 mg/L as $CaCO₃$, when accounting for softned samples. Essentially all wells that participated have water that has moderate to high total hardness. Results show Jefferson County well water generally contains higher levels of hardness than what is typically found in other parts of Wisconsin. Northeastern Jefferson County contained some of the highest concentrations of total hardness, likely related to the geology that wells encounter and the higher amounts of calcium and magnesium containined in those specific rock units. Soft water was not typical, as a result, most households in Jefferson County likely have water softeners or other treatment to treat for the amount of hardness measured in well water.

Figure 26. Total hardness well water quality results for 2023

Table 4. Summary table of total hardness for countywide test results.

Total Hardness (mg/L CaCO3)	Number οf	Percent
	Samples	
Less than $50*$	98	12%
$51 - 100$	1	$< 1\%$
$101 - 200$	1	$< 1\%$
$201 - 300$	27	3%
$301 - 400$	296	36%
Greater than 400	409	49%

*Samples with less than 50 mg/L are likely softened or partially softened

Figure 27. Mean total hardness by town.

Figure 28. Boxplots of total hardness by town. Dashed purple line indicates threshold for hard water (>200 mg/L as CaCO₃), while green dashed line indicates threshold for soft water (<150 mg/L as CaCO₃).

Alkalinity

Alkalinity is a measure of water's ability to neutralize acids. Alkalinity is associated with carbonate minerals and is commonly found in areas where groundwater is stored or transported in carbonate aquifers. Because they both originate from carbonate rocks, lower values of alkalinity are generally associated with those areas which measure lower total hardness values.

Alkalinity is the result of dissolution of carbonate from the rocks and soils that water flows through on its way to a well. Generally, alkalinity concentrations are relatively stable from year to year. Changes observed in alkalinity concentrations may help determine the influence of climate variability on well water quality from year to year, or help with interpretation of broader water quality results from Jefferson County. Particularly in wells that are uninfluenced by human activity, alkalinity concentrations may help us better understand which aquifers wells are accessing groundwater from.

Interpreting Alkalinity Concentrations

There are no health concerns associated with having alkalinity in water. Alkalinity should be roughly 75-100% of the total hardness value in an unsoftened sample. Water with low levels of alkalinity (less than 150 mg/L) is more likely to be corrosive. High alkalinity water (greater than 200 mg/L), may contribute to scale formation. If total hardness is half or less than the alkalinity result, it likely indicates that your water has passed through a water softener. If alkalinity is significantly less than total hardness, it might be related to elevated levels of chloride or nitrate in a water sample.

Figure 29. Alkalinity well water quality results for 2023.

Table 5. Summary table of alkalinity for countywide test results.

Figure 30. Mean alkalinity concentration by town.

Figure 31. Boxplots of alkalinity by town.

Conductivity

Conductivity measures the amount of dissolved substances (or ions) in water; but does not give an indication of which minerals are present. Conductivity is a measure of both naturally occurring ions such as calcium, magnesium, and alkalinity; as well as ions that are often associated with human influences such as nitrate and chloride. Changes in conductivity over time may indicate changes in your overall water quality.

Conductivity is relatively easy to measure and sensors for conductivity are reliable. Information learned from changes in conductivity during this project may be useful for designing future monitoring strategies for Jefferson County or individual households to inexpensively track sudden changes in water quality on their own. A sudden drop in conductivity may indicate rapid recharge from rain or snow melt. Conversely, gradual increases in conductivity, may be the result of increasing chloride or nitrate levels that should be investigated with additional testing.

Acceptable results:

There is no health standard associated with conductivity. A normal conductivity value measured in $µm$ hos/cm is roughly twice the total hardness as mg/L CaCO₃ in unsoftened water samples. If conductivity is significantly greater than twice the hardness, it may indicate the presence of other human-influenced or naturally occurring ions such as chloride, nitrate, or sulfate.

Figure 32. Conductivity results for 2023 Jefferson County well sampling.

Table 6. Summary table of conductivity for countywide test results.

Figure 33. Mean conductivity by town.

Figure 34. Boxplots of conductivity by town.

pH

The pH test measures the concentration of hydrogen ions in a solution. The concentration of hydrogen determines if a solution is acidic or basic. The lower the pH, the more corrosive water will be. The pH reported here is likely higher than what would be measured straight out of the well. This is because dissolved carbon dioxide is released into the atmosphere as groundwater is exposed to the air. Dissolved carbon dioxide creates a weak acid known as carbonic acid which reduces pH. The difference between field pH (pH of water directly out of the well) and lab pH (the value reported here), is generally on the order of 0.3 to 0.5 pH units.

There is no health standard for pH but corrosive water (pH less than 7) is more likely to contain elevated levels of copper or lead if these materials are in your household plumbing. Typical groundwater pH values in Wisconsin range from 6.0 to 9.0.

Elevated levels are usually the result of carbonate minerals which help raise the pH and also buffer against changes in pH. Conversely, low values of pH are most often caused by lack of carbonate minerals in the aquifer. Low pH combined with low mineral content makes water aggressive or corrosive, particularly to metal plumbing components.

Jefferson County Results

The pH of well water in Jefferson County would be considered basic and was found to be fairly uniform countywide. The pH is largely a function of the soils and geology that groundwater flows through and is typical for this region.

Figure 35. The pH of samples from samples of the 2023 Jefferson County well water testing.

Table 7. Summary table of pH for countywide test results.

Figure 36. pH levels by town.

Figure 37. Boxplots of pH by town. Grey dashed line represents neutral pH.

Arsenic

Arsenic is a naturally occurring element that can be found at levels of concern when groundwater dissolves arsenic containing mineral deposits in the soil and bedrock of some aquifers. There is a health-based drinking water standard of 0.010 mg/L. Long term exposure to arsenic in drinking water greater than 0.010 mg/L can increase the likelihood of developing certain cancers such as skin, liver, kidney and bladder.

Treatment may be effective for reducing arsenic in drinking water. Reverse osmosis and distillation are point-of-use devices that are capable of treating arsenic. Point of use devices treat enough water for drinking and cooking needs. Any treatment system installed to remove a health-related contaminant should verify through testing that the device is removing contaminant at sufficient levels to be considered safe.

Jefferson County Results

Approximately one in four wells participating in the countywide study had detectable levels of arsenic. Seven percent contained levels greater than the safe drinking water standard of 0.010 mg/L, this is higher than the Wisconsin average of approximately 3% of private wells statewide. The towns of Ixonia, Watertown, Farmington, and Jefferson had the greatest average concentration of arsenic. While every private well should be tested for arsenic at least once, these results suggest an even greater emphasis on this recommendation for Jefferson County. Those wells detecting arsenic are also encouraged to test periodically for this element to ensure that concentrations are stable and not changing or increasing to levels that would be considered unsuitable as a longer term drinking water source. More detailed information on the geology in the towns of Ixonia and Watertown could be beneficial for understanding more about sources of arsenic in that part of Jefferson County.

Figure 38. Arsenic results for 2023 Jefferson County well samples.

Table 8. Summary of countywide arsenic concentrations.

Figure 39. Mean arsenic concentration by town.

Figure 40. Boxplots of arsenic by town. Dashed green line indicates arsenic drinking water standard of 0.010 mg/L.

Calcium

Calcium is naturally occurring in groundwater from the dissolution of calcium from dolomite and limestone rock formations. There are no health concerns associated with calcium. Calcium is essential for a variety of human health functions, although the amount obtained through drinking water is generally small compared to intake through food consumption. Along with magnesium, calcium contributes to hard water. Hard water can cause scale buildup and other issues and is removed through the water softening process. Calcium results are similar to hardness and alkalinity because they are all related to the same geologic sources.

Figure 41. Calcium results for 2023, wells with less than 10 mg/L calcium are likely softened samples.

Table 9. Summary table of calcium for countywide test results.

Magnesium

Magnesium is naturally occurring in groundwater from the dissolution of magnesium from dolomite rock formations. There are no health concerns associated with magnesium. Magnesium is essential for a variety of human health functions, although the amount obtained through drinking water is generally small compared to intake through food consumption. Along with calcium, magnesium contributes to hard water. Hard water can cause scale buildup and other issues and is removed through the water softening process. Magnesium results are similar to hardness and alkalinity because they are all related to the same geologic sources.

Figure 42. Magnesium results by individual well, wells with less than 10 mg/L magnesium are likely softened.

Table 10. Summary of magnesium results.

Magnesium	Number	Percent
(mg/L)	οf	
	Samples	
None detected	Ω	$< 1\%$
Less than 20	96	12%
$21 - 40$	116	14%
$41 - 60$	559	67%
$61 - 80$	49	6%
Greater than 81	8	$< 1\%$

Iron

Iron is a common element found in minerals, rocks, and soil. It is naturally occurring in groundwater. Levels of iron greater than 0.300 mg/L have a greater tendency to cause taste problems and discoloration of water and/or staining (reddish-brown) of fixtures and sometimes clothing washed in it. There are no health concerns associated with iron for levels typically found in drinking water. Knowing the amount of iron in water can be useful when pursuing treatment. Small amounts of iron can generally be removed effectively by water softeners. Larger concentrations of iron (greater than 3 mg/L) may require special iron treatment.

Table 11. Summary of iron results.

Figure 44. Map of mean iron concentration by town.

Figure 45. Box plot of iron by town.

Manganese

Manganese is a common element found in minerals, rocks and soil as a result it is naturally occurring in groundwater. Aesthetic concerns such as black staining or the formation of black precipitates is likely to occur when levels are greater than 0.050 mg/L. It is more likely to be found in areas where groundwater is low in oxygen because these conditions make manganese more soluble. Low oxygen groundwater conditions occur frequently in areas with organic sediments and significant wetlands.

Manganese levels greater than 0.300 mg/L in drinking water can increase the risk of health complications from long term consumption of water at those levels. Some studies suggest manganese can have effects on learning and behavior in children. It is also suspected to cause harm to the nervous system. Infants and people who have a liver disease are most at risk. Small amounts of manganese can sometimes be removed effectively by water softeners. Larger concentrations of manganese may require special treatment such as an oxidation unit. If treating drinking water, it is recommended to test after treatment to ensure it is reducing manganese below health advisory levels.

Table 12. Table of countywide manganese results.

Figure 47. Mean manganese concentration by town.

Phosphorus

Phosphorus is an essential nutrient for plants. Phosphorus applied as fertilizer or found in animal manure is commonly applied as an amendment to crops and is used to increase productivity of agricultural systems. However, too much phosphorus in freshwater systems can contribute to euthrophication (excessive aquatic plant/algae growth) in lakes and rivers. While phosphorus generally binds to soil, both particulate phosphorus and dissolved phosphorus are common pollutants from agricultural runoff. Phosphorus standards vary by water body type, however in Jefferson County they range from 0.02 mg/L (20 µg/L) to 0.075 mg/L (75 µg/L) depending on the lake and either 0.075 mg/L (75 µg/L) or 0.100 mg/L (100 µg/L) for rivers. There are no health concerns associated with phosphorus at levels typically found in groundwater and is not a routine test for private well owners to have performed.

Phosphorus in Jefferson County

Phosphorus in groundwater is less studied and data collected here provides some insight into typical levels in Jefferson County groundwater. With a mean concentration of 0.012 mg/L and median concentration of <0.005 mg/L, the vast majority of wells showed phosphorus levels below levels of environmental concern. While phosphorus contributions from surface waters remain an ongoing challenge throughout Wisconsin, there is little evidence that there is significant migration of phosphorus from the land surface into Jefferson County groundwater.

Figure 49. Individual phosphorus results for participating wells.

Figure 50. Mean phosphorus result by town.

Sulfate

Sulfate is naturally occurring in groundwater in some parts of Wisconsin due to sulfide minerals present in various geologic formations, including some of those found in Jefferson County. Sulfate concentrations over 250 mg/L may give water an off taste and cause diarrhea in people not accustomed to consuming water containing sulfate. Sulfate over 500 mg/L may lower milk production and butterfat production in dairy cows.

Jefferson County Results

Sulfate levels were generally greater in the northeastern portion of Jefferson County and is likely related to naturally occurring sulfide minerals present in the various bedrock layers encountered by wells in that region. Concentrations of sulfate were generally higher than what is observed in much of Wisconsin, but were not high enough to be relevant to health. The highest sulfate concentration measured in Jefferson County was 243 mg/L.

Figure 51. Sulfate concentration by individual well.

Table 13. Summary of countywide sulfate results.

Sulfate (mg/L)	Number	Percent
	οf	
	Samples	
Less than 25	267	32%
$26 - 50$	349	42%
$51 - 75$	170	20%
$76 - 100$	28	3%
Greater than 101	18	2%

Figure 52. Mean sulfate concentration by town.

Figure 53. Box plot for sulfate by town.

Sodium

Natural levels of sodium are generally less than 10 mg/L in Wisconsin groundwater, except in some areas of eastern Wisconsin where bedrock can be the source of sodium. Sodium can also be elevated from the use of water softeners (which exchange sodium for calcium and magnesium), road salting, or septic effluent.

Sodium is associated with increased blood pressure in susceptible populations. The USEPA and American Health Associated recommend less than 20 mg/L in drinking water for those individuals on a physician described no salt diet.

Jefferson County Results

Approximately 12% of samples are elevated because of the softening process. When accounting for those wells that are artificially elevated because of the softening process, there are still significant numbers of wells with elevated sodium concentrations that are from natural sources or potentially indicative of land-use impacts such as road salt.

There is strong correlation of chloride to sodium (r=0.88); as a result, road salt and septic system influences are likely explanations for the elevated levels. Wells located just south of Fort Atkinson, where many households with private wells are located within close proximity of one another is one area in particular where the use of septic systems (many of which are likely using water softeners) combined with the use of road salt, Is a potential explanation for elevated sodium.

Figure 54. Map of sodium levels for each participating well.

Table 14. Summary of countywide sodium results.

Figure 55. Mean sodium concentration by town.

Potassium

Potassium is naturally occurring but is normally less than 5 mg/L in Wisconsin groundwater. Potassium is essential for a variety of human health functions, although the amount obtained through drinking water is generally small compared to intake through food consumption. Elevated potassium levels are the result of softened water for those using potassium chloride as a softener salt.

Table 15. Summary of countywide potassium results. Potassium

Conclusions and Recommendations

This report summarizes the Jefferson County well water sampling conducted in 2023. A total of 828 private wells were analyzed for fifteen common well water quality parameters of interest to drinking water and environmental quality monitoring efforts. The wells selected were intended to be a representation of the diverse land cover, soils, and geology that influence groundwater quality accessed by the rural residents and communities of Jefferson County. Participation was voluntary; all participants received a copy of their individual results along with interpretive information.

The results of this work provide baseline data on the extent and geographic occurrence of both natural and human-induced contaminants. In addition, it provides an overall assessment of well quality of Jefferson County at a point in time. Outcomes of this work include the identification of factors responsible for well water quality, characterizing the spatial extent and occurrence of various chemical parameters, identifying avenues for potential investigations, and providing a solid foundation for future studies on groundwater quality changes or trends.

Regarding recommendations for well water testing, rural residences served by private wells are encouraged to test annually for common water quality parameters such as nitrate and bacteria. Given the prevalence of arsenic in Jefferson County, arsenic testing should also be encouraged on every well at least once, and more frequently if levels are elevated. Chloride and conductivity are also good indicators of changes in water quality and provide valuable insight into trends if sampled routinely.

Common barriers to well water testing include not knowing what to sample and not knowing where to submit samples. Ways that the county could assist these efforts include:

- Devoting staff time to organizing or facilitating convenient local well water testing opportunities to remove common barriers of testing.
- If funding exists, subsidizing the cost of testing could also be an option to collect more data and assist residents of Jefferson County.
- One of the project deliverables includes a parcel level nitrate and chloride risk potential dataset. This information could be utilized to prioritize testing efforts or subsidized testing in those areas most likely to be impacted.

Other counties have initiated trend monitoring programs for assessment of nitrate and chloride trends; the current dataset creates an initial baseline to begin assessment of trends. Moving forward, testing a subset of the 828 wells annually could provide valuable information on whether Jefferson County groundwater quality is getting better, worse, or staying the same with respect to common water quality parameters.

Geology influences certain aspects of well water quality including but not limited to arsenic, manganese, and other aesthetic concerns such as iron and hardness. Jefferson County has a greater occurrence of arsenic than what is typically seen statewide. Arsenic in Wisconsin is generally associated with geologic influence; and collecting more detailed geologic data in the Towns of Ixonia and Watertown could potentially inform well construction methods to avoid layers prone to arsenic. Consultation with Wisconsin Geologic and Natural History Survey who performed Quaternary and bedrock mapping of Jefferson County could help with understanding the extent of arsenic and associations of geology with other elements.

Other major factors that affect groundwater quality in Jefferson County include land uses such as agricultural practices and development density. Forest, prairie, and wetlands continue to diminish but are long known to have proven groundwater quality benefits; maintaining what remains of landscape diversity by protecting existing natural areas should be a priority.

When it comes to improving groundwater quality in agricultural areas, many farm fields would benefit from additional conservation practices.

- If funding or staffing is limited, focusing implementation on those areas identified as having a greater risk for nitrate contamination should be prioritized.
- Where not already implemented, the following conservation practices will have benefits to groundwater quality, however some will have greater impacts than others.
	- o Highest impact practices include conservation reserve program, prairie establishment, managed grazing, planting of perennial vegetation, restoring wetlands.
	- o Medium impact practices include cover crops, taking underperforming portions of the field out of production, diversifying crop rotations to include lower nitrogen demanding crops.
	- o Although the following would be considered low-impact compared to those previously mentioned, these do have benefits and are more easily adopted and should be encouraged on every farm: participation in nitrogen optimization programs to establish on farm economic optimal nitrogen fertilizer recommendations, not applying fall nitrogen, applying manure to actively growing crop, split application of nitrogen fertilizer, and crediting of nitrogen from irrigation water (where applicable).

Expansion of roads, parking lots, housing, and other development also will impact water quality in Jefferson County. Lawns, road salting activities, and septic system density are factors known to influence the quality of groundwater supplied to private wells. The following practices should be considered in areas near low, medium, or high development density:

- In new subdivisions:
	- \circ Consider community sewer and water to avoid impacts of adjacent septic systems on nearby private wells.
	- \circ Encourage testing for additional health related parameters such as PFAS which have shown an association with this type of land-use.
- Homeowners should be encouraged to minimize fertilizer and pesticide use to limit the potential of these chemicals impacting neighboring wells and/or minimize lawns to maintain as much natural landscaping as possible.
- Work to educate homeowners and contractors on best practices for winter road salting.

The results summarized in this report provide an overview of typical well water quality and spatial variability. It is not a replacement for individual well water testing but does highlight relationships to land use and geology which can be used to guide future testing and management efforts in Jefferson County. While the wells tested are a small number of all private wells in the county, the Center remains committed to helping utilize this information to the benefit of all Jefferson County residents.

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Appendix A

Appendix B

(Top) Map of soil drainage used to calculate weighted drainage rank. (Bottom) Soil drainage rank is a weighted average of soil drainage classification using the area of each drainage classification within a 500 m buffer of the well multiplied by a number (1 very poorly drained to 7 for Excessively drained) and divided by the total area of the 500 meter buffer.

Source: Soil Survey Staff, natural Resources Conservation Service, United States Department of Agriculture. Soil Survey Geographic (SSURGO) Database

Soil Drainage Rank (500 m buffer)

Soil drainage rank description

- (7) Excessively drained Water is removed very rapidly. The soils are often coarse-textured and have very high hydraulic conductivity.
- (6) Somewhat excessively drained Water is removed from the soil rapidly. Internal free water occurrence is very rare or very deep. The soils are commonly coarse-textured and have high saturated hydraulic conductivity.
- (5) Well drained Water is removed from the soil readily but not rapidly. Internal free water occurrence is deep or very deep; annual duration is not specified. Water is available to plants throughout most of the growing season in humid regions. Wetness does not inhibit growth of roots for significant periods during most growing seasons. The soils are mainly free of redoximorphic features that are associated with wetness.
- (4) Moderately well drained Water is removed from the soil somewhat slowly during some periods of the year. Internal free water occurrence is moderately deep and transitory through permanent. The soils are wet for only a short time within the rooting depth during the growing season, but long enough that most crops that prefer well-drained soils (i.e. corn, soybean, wheat etc.) are affected. They commonly have a moderately low or lower saturated hydraulic conductivity in a layer within the upper 1 m, periodically receive high rainfall, or both.
- (3) Somewhat poorly drained Water is removed slowly so that the soil is wet at a shallow depth for significant periods during the growing season. The occurrence of internal free water commonly is shallow to moderately deep and transitory to permanent. Wetness markedly restricts the growth crops that prefer moist, well drained soils (i.e. corn, soybean, wheat etc.), unless artificial drainage is provided. The soils commonly have one or more of the following characteristics: low or very low saturated hydraulic conductivity, a high-water table, additional water from seepage, or nearly continuous rainfall.
- (2) Poorly drained Water is removed so slowly that the soil is wet at shallow depths periodically during the growing season or remains wet for long periods. The occurrence of internal free water is shallow or very shallow and common or persistent. Free water is commonly at or near the surface long enough during the growing season so that most crops cannot be grown, unless the soil is artificially drained. The soil, however, is not continuously wet directly below plow-depth. Free water at shallow depth is usually present. This water table is commonly the result of low or very low saturated hydraulic conductivity of nearly continuous rainfall, or of a combination of these.
- (1) Very poorly drained Water is removed from the soil so slowly that free water remains at or very near the ground surface during much of the growing season. The occurrence of internal free water is very shallow and persistent or permanent. Unless the soil is artificially drained, most crops that prefer well drained soil (i.e. corn, soybean, wheat etc.) cannot be grown. The soils are commonly level or depressed and frequently ponded. If rainfall is high or nearly continuous, slope gradients may be greater.

Appendix C

Agricultural land cover of Jefferson County was summarized within a 500 meter buffer of each well. The percentage of agricultural land was used in the ordinary least squares regression model for determination and prediction of nitrate risk.

Appendix D

Percent row crops within a 500 meter buffer of each participating well.

Appendix E

The Quaternary sediment classification at the well location.

Appendix F

The percent dairy rotation within a 500 meter buffer of each participating well. Dairy rotation in Wiscland 2.0 layer is defined as land having corn grain, corn silage, and alfalfa in a rotation.

Appendix G

The percent hay/pasture in a 500 meter buffer from participating wells.

Appendix H

Percent of all agriculture in a 500 meter buffer of participating wells.

Appendix I

Casing below the water table in feet

Appendix J

Output of ordinary least squares regression models for nitrate. Analysis was performed using square root transformed nitrate-nitrogen concentrations.

```
Call:
lm(formula = NITRATE_SQRT ~ AG_PERC + FOREST_PERC + SEPTIC_COUNT_NORMALIZED + weighted.rank, data = df)
Residuals:<br>Min
                1Q Median 3Q Max
-1.9273 -0.7214 -0.2604 0.6217 4.1139
Coefficients:
Estimate Std. Error t value Pr(>|t|)<br>16-2.00146 1.24218 1.264 1.264 1.5.64e-16
(Intercept) -2.00146 0.24218 -8.264 5.64e-16 ***<br>AG_PERC 0.51327 0.18547 2.767 0.00578 **<br>FOREST_PERC -0.71301 0.49353 -1.445 0.14893
FOREST_PERC -0.71301 0.49353 -1.445 0.14893 
SEPTIC_COUNT_NORMALIZED 0.62437 0.22934 2.722 0.00662 ** weighted.rank 0.79406 0.07078 11.218 < 2e-16 ***
---
Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' ' 1
Residual standard error: 1.019 on 818 degrees of freedom (5 observations deleted due to missingness)
Multiple R-squared: 0.1978, Adjusted R-squared: 0.1939
F-statistic: 50.43 on 4 and 818 DF, p-value: < 2.2e-16
-----------------------------------------------------------------------------------------------------------------------------
Output of ordinary least squares regression models for chloride. Analysis was performed using log 
transformed chloride concentrations. 
Call:
lm(formula = LOG_CHLORIDE ~ AG_PERC + URBAN_PERC + Weighted.rank,data = dfResiduals:
Min 1Q Median 3Q Max<br>1.46164 -0.27399 0.06219 0.32458 1.63275-
                        0.06219 0.32458 1.63275
Coefficients:
Estimate Std. Error t value Pr(>|t|)<br>1.61e-11 1.61e-21 0.81044 0.11859 0.834 0.834 0.11859
(Intercept) 0.81044 0.11859 6.834 1.61e-11 ***<br>AG_PERC 0.16076 0.09593 1.676 0.09416 .<br>URBAN_PERC 1.05315 0.14235 7.398 3.41e-13 ***
weighted.rank 0.08800 0.02954 2.979 0.00298 **
Signif. codes: 0 '***' 0.001 '**' 0.01 '*' 0.05 '.' 0.1 ' ' 1
Residual standard error: 0.5143 on 822 degrees of freedom
   (2 observations deleted due to missingness)
Multiple R-squared: 0.1093, Adjusted R-squared: 0.106
F-statistic: 33.62 on 3 and 822 DF, p-value: < 2.2e-16
```
Building Resiliency in Today's Augieulura a Emale **December 10, 2024 9 am - 4:30 pm**

UW Whitewater Community Engagement Center 1260 West Main Street, Whitewater, WI

Moderated by Pam Jahnke

- Small Group Breakouts
- Farmer Panel Discussions \heartsuit
- \bigotimes Networking Opportunities
- \bigcirc Lunch featuring locally produced food

CLICK HERE TO [REGISTER](https://www.eventbrite.com/e/building-resiliency-in-todays-agricultural-climate-tickets-1048978923197)

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Funding for this was made possible, in part, by the Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP). The views expressed in written materials, publications, speakers and moderators do not necessarily reflect the official policies of DATCP nor does the trade names, commercial practices or organization imply endorsement by the state of Wisconsin.

Schedule:

9:00 - 9:30 Registration

Moderated by Pam Jahnke

- *Will Fulwilder, Extension Regional Crops and Soils Educator - Winter Camelina, a New Cover Crop for Wisconsin?*
- *Josh Kamps, Extension Regional Crops and Soils Educator - Understanding Nitrogen Availability in Corn Production.*
- *Nicole Tautges, Agroecologist, Michael Fields Agricultural Institute, Identifying a Nitrogen Credit and Fertilizer Purchase Savings from Summer Cover Crop Mixes Seeded after Winter Small Grains*
- *Katie Tredinnick, DVM, Stateline Veterinary Service, Ask A Vet your Bovine Questions*
- *Randy Cutler, Cutler Fence, Fencing Solutions for all Graziers*
- *Greg Brickner, DVM, Sheep Shop*
- **1:50 - 2:00** Break
- **2:00 - 3:00 Farmer Panel**
- **3:00 - 4:30 Social & Exhibit Hall**

Governor Tony Evers November 18, 2024 Office of the Governor P.O. Box 7863 Madison, WI 53707

Dear Governor Evers,

On behalf of American Farmland Trust-a national organization dedicated to saving the land that sustains us by protecting farmland, promoting sound farming practices, and keeping farmers on the land- we respectfully request \$25 million in funding for the state's [Purchase of Agricultural Conservation Easement](https://docs.legis.wisconsin.gov/statutes/statutes/93/73) (PACE) program in the 2025-27 biennial budget. This program, administered by the Department of Agriculture, Trade, and Consumer Protection (DATCP), is crucial to the future of Wisconsin's agricultural landscape.

Wisconsin is home to some of the nation's best farmland

Wisconsin has nearly 14 million acres of farmland, with 61% classified as some of the most productive, versatile, and resilient agricultural land in the United States.¹ But that land is at risk: Wisconsin lost 249,800 acres of farmland between 2001-2016 and, if trends continue, we risk losing an additional 515,200 acres of farmland to development by 2040.² This loss is equivalent to an area more than eight times the size of the City of Milwaukee and would spell the end of 2,402 farms, \$377 million in farm output, and $6,400$ farm jobs.² Fortunately, the tools exist to secure Wisconsin's farmland into the future. In 2009, the Wisconsin Legislature established the PACE program under [s.](https://docs.legis.wisconsin.gov/statutes/statutes/93/73) [93.73, Stats.,](https://docs.legis.wisconsin.gov/statutes/statutes/93/73) providing landowners with a voluntary option to permanently protect their farmland through agricultural conservation easements. However, with the passage of the 2011 WI Act 32 (2011-13 State Budget), the initial \$12 million in funding for the PACE program was rescinded and the program has not received funding since. Now is the time to reinvest in safeguarding our farmland and securing Wisconsin's agricultural future.

Farmland is critical in addressing some of the greatest environmental challenges of our time

With agriculture comprising 40% of Wisconsin's land use, funding the state's PACE program to protect farmland from development is a key tool in the fight against climate change. As identified in the [Governor's Task Force on](https://climatechange.wi.gov/Documents/Final%20Report/GovernorsTaskForceonClimateChangeReport-LowRes.pdf) [Climate Change Report,](https://climatechange.wi.gov/Documents/Final%20Report/GovernorsTaskForceonClimateChangeReport-LowRes.pdf) agriculture has the potential to mitigate emissions by sequestering carbon. A 2017 study showed that human activity on an acre of farmland produces 66 times fewer greenhouse gas emissions than that on an acre of developed land³, and participation in farmland protection programs is proven to encourage the adoption of new, improved, and more widespread regenerative farming practices that further enhance carbon sequestration. 4 Well-managed farmland also provides essential ecosystem services, including wildlife habitat, flood mitigation, improved water quality, and food production, while contributing to climate resiliency. Through funding Wisconsin's PACE program, we can plant the path to carbon-neutral agricultural emissions while securing our state's food base and farming legacy.

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D.C.: American Farmland Trust.

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Farmland Access is increasingly challenging for the next generation of Wisconsin farmers

Working lands are the "factory floor" of the state's food and agricultural system, and Wisconsin's new and beginning farmers are at the heart of ensuring a future for agriculture in the state. The loss of farmland to development compounds the biggest challenge facing next-generation farmers: access to farmland.⁵ As Wisconsin looks towards growing a robust, equitable, and resilient agricultural economy, farmland affordability and accessibility are cardinal to these efforts. Escalating land values and competition for land from developers and nonfarming investors puts land ownership out of reach for many producers. With less agricultural land available, it is increasingly difficult for new and beginning farmers to enter the industry and acquire land. By funding the PACE program, we can facilitate the transfer of farmland at its agricultural value rather than its higher development value, making it more accessible and affordable for the next generation of farmers.

Funding for Farmland Protection is critical to the future of Wisconsin's economy

For over 40 years, American Farmland Trust has championed farmland protection, witnessing firsthand its role in creating a more economically and ecologically resilient agricultural sector. Agricultural conservation easements promote agricultural business investment and strengthen rural economies, with the proceeds of most easement sales being reinvested directly into farm operations and local communities. Moreover, agricultural conservation easements are efficient with taxpayer dollars – the land stays in private ownership and on the tax rolls, providing economic use, while the public benefits from the permanent protection of the natural resources and resulting land and water health. According to a 2024 study of Wisconsin's economy, every dollar invested in agricultural conservation easements generates \$1.90 in local economic activity - a 90% return on investment of the state's resources.⁶ A \$25 million investment in farmland protection by the state, leveraged by \$25 million in local or federal match funds, will yield a total economic impact of \$76.9 million in Wisconsin's state economy, create 500 new jobs, and protect nearly 22,000 acres of farmland and 92 farms.⁶

Funding PACE to unlock federal funding opportunities

Refunding the state PACE program will not only be good for the environment, economy, and farmers in the state; it will position Wisconsin to leverage historical federal investments through the Farm Bill and Inflation Reduction Act. Currently, 29 states with active PACE programs can access the combined \$3.65 billion available for land protection. Without a funded PACE program, Wisconsin is missing out on this unprecedented federal support. Investing in our state PACE program is an investment in our farmers, economy, and future.

Let's Fund our Farmland in Wisconsin

To conclude, we strongly urge you to allocate \$25 million for Wisconsin farmland protection through the state PACE program administered by DATCP in your 2025-27 budget. This investment will reinvigorate the program, expand upon your commitment to strengthen the state's agricultural sector, and protect Wisconsin farmland for generations to come.

We are here to support this effort. Please feel free to contact Angie Doucette at adoucette@farmland.org or Kris Reynolds at kreynolds@farmland.org with any questions about permanent farmland protection in Wisconsin.

Sincerely,

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Angie Doucette Kris Reynolds

5. Figueroa, M. and L. Penniman. 2020. Land access for beginning and disadvantaged farmers. Data for Progress. Green New Deal Policy Series: Food & Agriculture. March 2020. 11 pp.

6. Jablonski, B. and A. Bauman. 2024. Wisconsin Farmland Protection Economic Impact Assessment.

Wisconsin Purchase of Agricultural Conservation Easement (PACE) Program

Reinvesting in Wisconsin's Agricultural Heritage (WI State Statute 93.73)

THE CHALLENGE

- **FARMLAND LOSS:** Wisconsin has nearly 14 million acres of farmland, of which, over 60% is considered the most productive, versatile, and resilient agricultural land in the country. But that land is at risk: Wisconsin lost 250,000 acres of farmland between 2001-2016 and could lose as much as 688,000 acres of farmland to development by 2040. This potential loss is equivalent to an area eleven times the size of the City of Milwaukee and would spell the end of 2,402 farms and 6,383 farm jobs. As a top producer in the nation of cheese, cranberries, and potatoes, this loss in WI would be detrimental.
- **FEWER FARMERS:** Loss of farmland to development also compounds **the biggest challenge facing nextgeneration farmers – access to farmland.**¹ With greater development pressure on our agricultural land resulting in higher land prices and less agricultural land available, it is increasingly difficult for new and beginning farmers to enter the industry and acquire land.
- **LOST OPPORTUNITY TO ACCESS FEDERAL DOLLARS**: There is **historic federal funding available** for agricultural conservation easements - \$2.25 BILLION in the current Farm Bill and \$1.4 BILLION from the Inflation Reduction Act over 5 years – but only if Wisconsin has available matching funds. **Currently, 29 states with active PACE programs** provide matching funds to invest more dollars in their agricultural communities. With an unfunded PACE program, Wisconsin is currently not equipped to take advantage of the available Federal dollars and will lose an unprecedented funding opportunity.
- **OPEN SPACE LOSS:** Undeveloped open space, including agriculture, provides vital resources such as habitat, recreation, flood control, water quality, food production, health, and climate resilience benefits. The permanent conversion of farmland to development affects not only agriculture, but also rural viewsheds and natural habitat, creating landscape fragmentation, contributing to degraded water quality, and the permanent loss of open space, habitat, and agricultural productivity.

THE OPPORTUNITY

In 2009, the Wisconsin legislature created the state's Purchase of Agricultural Conservation Easement (PACE) program under [s. 93.73, Stats.](https://docs.legis.wisconsin.gov/statutes/statutes/93/73) This program, administered by the Department of Agriculture, Trade and Consumer Protection (DATCP), enabled landowners to voluntarily protect their farmland through permanent farmland conservation easements. This program created a match program to leverage both federal and local dollars, helping to prevent nonagricultural development on Wisconsin's high-quality farmland. However, in 2011 with the passage of the 2011 WI Act 32 (2011 – 2013 State Budget), the initial \$12 MILLION in funding for the PACE program was rescinded and the program has not received funding since.

Stakeholders across Wisconsin are asking the State Legislature to refund the PACE program to support the future of Wisconsin's agricultural sector and the rural economy. Through a \$25 MILLION reinvestment in the PACE program in the 2025 – 2027 State budget, we can:

- Enable DATCP to solicit applications and award grants towards the purchase of agricultural conservation easements on working lands.
- Leverage \$25 million in local or federal match funds to create a total economic impact of \$76.9 million in Wisconsin's state economy, create 500 new jobs, and protect nearly 22,000 acres of farmland and 92 farms.

WHY PACE

- **Legacy and Farmer Choice:** Many farmers would like to see their land stay in farming as part of their legacy. Easements allow farmers to ensure the land stewarded by past generations will stay in farming long after they are gone. Participation in the WI PACE program is entirely voluntary, and every landowner can choose whether or not to participate in the program.
- **Farm Viability:** The sale of an agricultural conservation easement provides a farm family a way to realize liquidity from their land without having to sell all or a portion of it for development. Proceeds from easement sales enable farmers to expand or diversify their farms, implement resiliency-building conservation practices, finance retirement, pay down debt, repair or upgrade farm equipment, or facilitate the transfer of the farm or ranch to a family member.
- **Land Access:** Escalating land values and competition for land from developers and non-farming investors puts land ownership out of reach for many producers. This includes both those with established operations seeking to expand and, even more so, undercapitalized farmers and those just getting underway. Conservation easements can assist with farmland transfer and create affordability for new growers by allowing the transfer of farmland at its agricultural value, instead of development value.
- **Rural Communities**: Agricultural conservation easement investments create jobs in rural communities and grow local economies. A 2024 study showed that every federal dollar of easement investment yielded \$1.90 of economic activity. Without farmland, businesses that rely on agricultural production – including implement dealers, equipment repair shops, and feed mills – will not survive. Securing Wisconsin's agricultural land base is vital to the future of both Wisconsin agriculture and our rural communities.
- **Local Food:** Nearly 60% of U.S. farm market value is produced near cities. That includes 90% of fruits, nuts, and berries, 81% of vegetables, 66% of dairy, and 55% of eggs and poultry. ² These farms in metro-influenced areas are the farms that are most threatened with conversion to development. Agricultural conservation easements protect the land base producing food for Wisconsin residents and are foundational to U.S. food security.
- **Efficient use of funds**: Agricultural conservation easements are efficient with taxpayer dollars the land stays in private ownership and on the tax rolls, providing economic use, while the public benefits from the permanent protection of the natural resources and resulting land and water health.

Economic Return on Farmland Protection Investment

The State of Our State

\$1 invested in agricultural conservation easements generates $$1.90$ in economic activity in Wisconsin.

Agriculture is fundamental to Wisconsin's economy, generating \$104.8 billion in revenue and 437,700 jobs in 2017. **Wisconsin's Farming Economy:**

The Future of Farmland Loss:

Wisconsin is rapidly losing farmland, with a projected loss of more than 515,200 acres and $6,400$ jobs by 2040. This loss represents an area more than eight times the size of the City of Milwaukee.

A \$30-million investment in agricultural conservation easements would:

> Yield a total economic impact of \$55.7 million when easement funding is granted to resource-efficient $^1\,$ farmers. **Grow Wisconsin's Economy:**

Create 304 jobs and generate in \$16.3 million labor income. **Create Agricultural Jobs:**

Permanently protect 12,733 acres of farmland across ${\bf 54}$ farms $^2.$ **Keep Farmland Farmland:**

Investments in agricultural conservation easements yield indirect/induced **economic activity** from:

Farm employee wages.

Purchases for seed, equipment, and other farm supplies.

Purchases made by farm employees.

 $^{\rm 1}$ Resource-efficient: producers who used one or more conservation $^{\rm 2}$ Assuming average farm size of 236 acres (2022) and an average practices included in the 2022 Census of Agriculture.

easement value of \$2,356 per acre (2024).

Jablonski, B. Bauman, A. Wisconsin Farmland Protection Economic Impact Assessment. 2024.

The Impact

and versatile land in the country.

Economic Return on Farmland Protection Investment

The State of Our State

Investing in farmland protection **yields a 90% Return**

on Investment (ROI)

Rural Communities:

Agricultural conservation easement investments create jobs in rural communities and grow local economies. Securing Wisconsin's agricultural land base is vital to the future of both Wisconsin agriculture and our rural communities.

Local Food:

Wisconsin is a top producer of cheese, cranberries, and potatoes. Agricultural conservation easements protect the land base producing food for Wisconsin residents and are foundational to U.S. food security.

Legacy and Farmer Choice: Land Access:

Many farmers would like to see their land stay in farming as part of their legacy. Agricultural conservations easements allow farmers to ensure the land stewarded by past generations will stay in farming long after they are gone.

Agricultural conservation easements can assist with farmland transfer and create affordability for new by allowing the transfer of farmland at its agricultural value, instead of development value.

Research conducted with support from:

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